

QLDC Council
24 February 2016

Report for Agenda Item: 2

Department: Property & Infrastructure

Naming of Eastern Access Road

Purpose

The purpose of this report is to obtain Council direction in respect of the naming of the 'Eastern Access Road' (EAR).

Recommendation

That Council:

1. **Note** the contents of this report;
2. **Confirm** the permanent name for the Eastern Access Road as Hawthorne Drive.
3. **Recommend** to NZ Transport Agency that it considers the name 'Oterotu' as a potential name for the new State Highway 6 bridge.
4. **Direct** officers to add the names Tahuna, Te Kirikiri and Arranmore to the Council's street names list for consideration in the future.

Prepared by:



Principal Planner
Infrastructure

28/01/2016

Reviewed and Authorised by:



General Manager
Property and Infrastructure

29/01/2016

Background

- 1 The October 2015 meeting of Council considered a report on the future name of the EAR. The report came to Council because the name currently attributed to the road has not been formally adopted. The report presented a series of options.
- 2 The matter was addressed by Mr Brian Fitzpatrick in the public forum section of the meeting. As noted in the minutes:

Mr Fitzpatrick urged the Council to adopt the name 'Remarkables Park Drive' for the Eastern Access Road. He did not believe that people identified the Remarkables Park locality with the company, noting that many other localities used the name of the locality for the roadway name and 'Remarkables Park Drive' fitted with this theme. He also dismissed the concern that use of the word 'Remarkables' would create confusion with Remarkables Crescent, pointing out that names such as Great North Road and Great South Road were used in many localities and despite their similar sound, were not confusing.

Mr Fitzpatrick circulated a letter from the Council dated December 1995 confirming Council approval of several future street names for the Remarkables Park subdivision, pointing out that 'Remarkables Park Drive' was amongst those approved.

- 3 The Council debate over the issue resulted in the name "Hawthorne Drive" being put to the vote. The following motion was put to the vote:

That the Council:

- 1. Note the contents of this report;**
 - 2. Confirm a permanent name for the Eastern Access Road as Hawthorne Drive;**
 - 3. Note that its decision on the name for the Eastern Access Road does not affect the names of either Hawthorne Drive or Lucas Place.**
- 4 The motion was lost and officers were directed to report back on the matter to a future council meeting.

Comment

Options

- 5 The October report put forward an assessment of the following options:
 - Oterotu: Kawarau Falls area of Frankton
 - Frances / Frances Rees: Early settler
 - Tahuna: Queenstown / Beach within Queenstown Bay
 - Porter: Developer
 - Remarkables / Remarkables Park: Remarkables Park town centre

- 6 In the course of the meeting discussion, “Hawthorne” was put forward at the meeting. As mentioned this was put to the vote and lost.
- 7 Following the meeting several further suggestions were made
 - Te Kirikiri: Name for wider Frankton
 - Arranmore: Name of farm that occupied area of Frankton Flats
 - Alan Cooke: Longstanding member of community (died September 2015)
- 8 The October report presented an assessment of options. Despite having made a decision not to name the road Hawthorne Drive, this name (and the other suggestions not put to the vote) can be considered again. Accordingly, Attachment A repeats this assessment, updated to include the additional naming suggestions.
- 9 Because the assessment references the Road Naming Policy, the relevant excerpt is attached (Attachment B).

Evaluation Summary

- 10 The names that comply with the policy are
 - a. Frances / Frances Rees
 - b. Oterotu
 - c. Tahuna
 - d. Hawthorne
 - e. Te Kirikiri
 - f. Arranmore
- 11 The assessment does not favour Frances / Frances Rees and, it is suggested Oterotu may be most suitable as the name for the new state highway bridge being constructed across the Kawarau River. (It is stressed, however, that the prerogative of naming that new bridge lies with the NZ Transport Agency.)
- 12 There doesn't appear to be any significant distinguishing features that might favour one over the other. From a simplicity perspective this report recommends the name as Hawthorne Drive because the road can be perceived as a single link between Lucas Place and Ladies Mile (State Highway 6). It is noted that other names all have association with the area, and should be placed on the Council's list of road names for potential future use.

Significance and Engagement

- 13 On the basis that the recommendation is to extend the section of road called Hawthorne Drive to cover the length of the EAR; this matter would be of low significance, as determined by reference to the Council's Significance and Engagement Policy, because:
 - The naming of this new road will not have a large impact on the environment, culture and people of the district.
 - The proposed road name is within existing policy.

- There is no impact on the Council's capability and capacity in respect to the objectives set out in the Financial Strategy, Ten Year Plan and the Annual Plan.
- The decision does not relate to the sale or transfer of shareholding of any of the Council's strategic assets.

14 This assessment of significance would change if the proposed road name would involve re-naming existing roads or the proposal of road names that are outside Council policy.

Risk

15 This matter related to the operational risks that concern damage to property and risks of public injury and death. The road naming process is most important for ensuring routes and destinations are legible and easy to communicate.

16 The recommended option mitigates the risk by proposing a name for the eastern access road that will be easily understood by road network users.

Financial Implications

17 There are no operational or capital expenditure requirements or other budget or cost implications resulting from the decision sought by this report.

Council Policies, Strategies and Bylaws

18 The following Council policies, strategies and bylaws were considered:

- Significance and Engagement Policy (2014)
- Road Naming Policy (revised 2005)

19 The recommended option is consistent with the principles set out in the named policy/policies.

20 This matter is included in the 10-Year Plan/Annual Plan as an element of the construction of the EAR.

Local Government Act 2002 Purpose Provisions

21 The recommended option:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses by formally naming the road with a name with some meaning associated with it and by allowing the Council to allocate site addresses to development occurring in this area.
- Can be implemented through current funding under the 10-Year Plan and Annual Plan;
- Is consistent with the Council's plans and policies; and

- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

Consultation: Community Views and Preferences

22 As reported in October last year the Council has consulted with elected members, adjoining landowners and data collection staff from the NZ Police. No further consultation has been undertaken.

Legal Considerations and Statutory Responsibilities

23 The recommendation of this report is a repeat of that considered by the Council's October meeting which is permitted by the Council's Standing Orders.

Attachments

- A Assessment of Road Name Options
- B Excerpt from Council's Road Naming Policy 2005

Attachment A: Assessment of Road Name Options Against Road Naming Policy

Option	Advantages	Disadvantages
1. Frances or Frances Rees. Frances Rees was an early settler of the Wakatipu. Frankton was named after her	Complies with the Council's Road Naming Policy 5.3. b) – Historical Person or Event	Frances Rees has already been acknowledged (Frankton, Frankton Road)
2. Oterotu. Oterotu is the Maori name for the Frankton area (particularly the area in the vicinity of the .	Complies with the Council's Road Naming Policy 5.3. d) – Traditional or appropriate Maori name,	May be more appropriate as a suggestion for the name of the new Kawarau Falls replacement bridge, given particular association of name with that area of Frankton.
3. Tahuna. Tahuna is the Maori name for Queenstown	Complies with the Council's Road Naming Policy 5.3. d) – Traditional or appropriate Maori name,	This name applies to Queenstown (although the geographic scope of the area known as Tahuna does need to be clarified).
4. Remarkables Avenue. Legal agreement between Council Queenstown Airport Corporation and Remarkables Park Limited requires consideration of this name and gives RPL the opportunity to suggest other names should Remarkables Avenue be unavailable	Complies with Council's Road Naming Policy 5.3. c) - Significant feature	Does not comply with the Council's Road Naming Policy 5.2 (Identical names or homophones will not be accepted.). If applied as proposed it would require reallocating official addresses to residents and businesses off Hawthorne Drive and Lucas Place.
5. Remarkables Park Drive. This name has been suggested as an alternative to Remarkables Avenue	Complies with Council's Road Naming Policy 5.3. c). This name is less similar to existing road name 'Remarkables Crescent'	Does not comply with the council's Road Naming Policy 5.2. (Identical names or homophones will not be accepted.). If applied as proposed it would require reallocating official addresses to residents and businesses off Hawthorne Drive and Lucas Place.
6. Porter Drive. Name of current developers of Remarkables Park and Shotover Park	Complies with Council's Road Naming Policy 3. a) Common or established theme	Does not comply with clause 5.3(e) of the policy, (though there are precedents in place for other existing road names)
7. Hawthorne: Extension of existing road name	Clause 8 of the Road Naming Policy states: 8. A name can also be taken off Council's list of street names if it is appropriate for that area. This list will be given out with application forms. This name was placed on the list in agreement with Remarkables Park Ltd in 1995. As an extension of the existing Hawthorne Drive, this name does not contravene the intent of clause 5.2 (Identical names or homophones will not be accepted.)	-

8. Te Kirikiri: Name for wider Frankton	Complies with the Council's Road Naming Policy 5.3. d) – Traditional or appropriate Maori name	-
9. Arranmore: Name of farm that occupied area of Frankton Flats	Complies with the Council's Road Naming Policy 5.3. d) – Traditional or appropriate Maori name.	-
10. Alan Cooke: Longstanding member of community (died September 2015)	-	Does not comply with the Council's Road Naming Policy 5.3. e) – Personal name for special service. The policy states that "naming after persons living or recently deceased should generally be avoided."

Attachment B: Excerpt from Council's Road Naming Policy 2005

5. Guidelines for the selection of new road names

1. There must not be another street name the same in the Queenstown Lakes District emergency services area.

2. Identical names or homophones will not be accepted. If the road name consists of more than one word (excluding the suffix) then the significant part of the word must not be the same as the significant part of any other road name i.e. Coronet Peak Road and Peak View Ridge are fine, but Coronet Peak Road and Coronet Drive would not be accepted

3. The name has significant local content or meaning. The name should reflect one of the following:

a) Common or established theme

Where more than one road is being created in a subdivision, a common theme is recommended for the names. If a naming theme is already established in a suburb, the names for that suburb should remain consistent with that theme.

b) Historical Person or Event

The name of a notable person or event from early history should ideally have a local association with the area.

c) Significant feature

It is appropriate to name a road after a significant feature in the area (for example, geographical feature, landscape, flora, or fauna). Naming after features which do not exist in the area should be avoided (for example, naming after native trees or plants that are not evident in the area or views that cannot be identified).

d) Traditional or appropriate Maori name

If the name suggested is a Maori name, then the name will have to be checked by the applicant with Southern and Otago Runanga to ensure that it is not offensive to manawhenua and Maori and is appropriate, spelt correctly and interpreted correctly. There is no formal requirement to check a Maori name, however a Maori road or street name will not be considered unless the following have been consulted with:

1. Kai Tahu ki Otago Ltd (KTKO Ltd) (Otago Iwi)
2. Te Ao Marama Incorporated (Southern Iwi)

It is also a courtesy to consult with local whanau.

1. Te Huatanga O Wakatipu Whanau (Wakatipu Whanau Group)
2. Wanaka Whanau Group

e) Personal name for special service

This can be for conservation, sport, community service or other sphere of activity with local association which can be duly recognised. Naming after persons living or recently deceased should generally be avoided.

4. Names should be easy to spell and pronounce and have an appropriate meaning.

5. The name should not be considered to be in poor taste or likely to cause offence.

6. Full names may only be used where the name is of a reasonable length and the first name needs to be used to correctly identify the individual being commemorated. Full names that are longer than 15 letters (including the space between the names, but not including the "road type") will not usually be considered.

7. The end name for the roadway should be the one that most accurately reflects the type of roadway that it is. A list of suggested end names and meanings for these names is included with Council's list of available street names. Note that this list is not exclusive – other end names can be used where their application is appropriate.

8. A name can also be taken off Council's list of street names if it is appropriate for that area. This list will be given out with application forms.