

Community & Services Committee
16 July 2020

Report for Agenda Item | Rīpoata moto e Rāraki take 2

Department: Community Services

Title | Taitara Queenstown Lakes Community Facility Strategy 2020-2030

PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

- 1 The purpose of this report is to seek approval to consult on the draft Queenstown Lakes Community Facility Strategy 2020-2030

RECOMMENDATION | NGĀ TŪTOHUNGA

- 2 That the Community & Services Committee:
 1. **Note** the contents of this report.
 2. **Approve** the draft Queenstown Lakes Community Facility Strategy 2020-2030 for community consultation.

Prepared by:



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2/07/2020

Reviewed and Authorised by:



Thunes Cloete
General Manager, Community
Services

6/07/2020

CONTEXT | HOROPAKI

- 3 Our community spaces are often at the core of what makes our local towns and communities so special. They are where we connect, learn, and play, and are vital in maintaining the lifeblood of our communities. Community facilities are an important part of the Queenstown Lakes community.
- 4 The development of a community facilities strategy was identified as a key gap following the completion of Our Community Spaces report in December 2018.
- 5 Historically, facility development within the Queenstown Lakes Region has been ad-hoc and community led in response to localised needs. The existing facilities, and the organic development process which have worked in the past, can no longer keep up with the rate of growth within the Queenstown Lakes region.
- 6 The strategy provides a framework to guide Council's decision making over the next 10 years in the development of new facilities; major upgrades and optimisation of existing facilities; potential divestment of facilities no longer meeting community needs and partnership opportunities with other providers of community facilities. It is not a detailed action plan but provides Council a basis on which to make strategic community facility investment decisions in the future.

ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU

SECTION 1: Vision and Context

- 7 In 2018 with the support of regional funders (Central Lakes Trust, Community Trust South and the Otago Community Trust), Council commissioned a report on community facilities, groups and services across the District titled "Our Community Spaces"-.
- 8 The aim of this was to gain insight into the opportunities and challenges that exist for community groups in our district, particularly in relation to facilities. This data has been useful for all community groups, Council and other funders to better plan for the future.
- 9 In October 2019 QLDC contracted Impact Consulting to draft a Community Facility Strategy for Council based on the Our Community Spaces research, a large number of other policies, plans and strategies Council had undertaken previously and best practice from other Councils around New Zealand. This work was completed at the end of January 2020.
- 10 A post COVID-19 review of the strategy has had minimal impacts on the content of the strategy but may mean some future facility developments, i.e. southern corridor, might be postponed until future population growth is at a sufficient level. This does not mean a delay to land acquisition in the immediate stage as this will assist the implementation of the strategy in the future.
- 11 The vision suggested for this strategy is "A network of fit for purpose, affordable community facilities that connect and support resilient, healthy and vibrant communities"

SECTION 2: Strategic Alignment & Principles

- 12 A number of key community facility strategy principles were developed that reflect both the partnership with Te Tiriti and the QLDC Vision Beyond 2050. The principles identified were an integrated network, collaboration, best placed/future proofed, affordable and sustainable, accessible and inclusive and flexible & efficient use.
- 13 These principles outline agreed approaches to community facility provision, planning and prioritisation, which will **protect, maintain and improve** the current and future quality of life and liveability of our local communities.

SECTION 3: Provision Measures

- 14 The strategy identifies two main provision objectives, the 10 min Urban Neighbourhoods and a Facility Hierarchy.
- **Objective 1:** The 10-Minute Neighbourhood; This planning principle can be summarised as: *‘the ability to meet most everyday (non-work) needs locally, primarily within a 20-minute return walk, cycle or local public transport trip of home’*.
 - However due to regional topography and a dispersed population base, this objective will not always be achievable for Council. The measure is included as international best practice for liveable cities and an aspirational target to be applied, where possible, in planning future urban spaces.
 - **Objective 2:** Facility Hierarchy: Facilities will be classified by their intended catchment and role within the wider network, including 1) Neighbourhood, 2) Local, 3) Destination and 4) Regional level facilities.
 - **Note:** Some Regional Level facilities may be located outside of the QLDC geographic area, in partnership or collaboration with other local authorities.

SECTION 4: Prioritisation & Investment

- 15 A series of stages has been identified in the strategy to guide the assessment and prioritisation of community facility investment.
- 16 These stages are (a) Identify potential actions, from community need, engagement and consultation; (b) determine QLDC priorities, to determine priority assessment and to enable budget allocation within the Ten Year Plan, (c) Undertaken additional investigation, through a draft concept plan, feasibility or business case, and (d) Confirm funding, Budget allocation is approved for appropriate project delivery.
- 17 This report identifies and assesses the following reasonably practicable options for assessing the matter as required by section 77 of the Local Government Act 2002:
- 18 **Option 1: Approve community consultation on the QLDC Community Facility Strategy**
- Advantages:
- 19 The community has the opportunity to shape the future of community facilities in the District

- 20 A decision making framework is agreed to help guide future QLDC and other funders investment into community facilities

Disadvantages:

- 21 Possible community consultation fatigue
- 22 Possible negative feedback regarding under investment into community facilities historically

23 **Option 2: Keep the status quo**

Advantages:

- 24 Lack of community fatigue on Council consultation processes

Disadvantages:

- 25 Community unable to provide feedback on facilities relevant to their activity needs and community cohesiveness
- 26 Ad hoc decisions on future and current facilities investment are made in isolation

- 27 This report recommends **Option 1** for addressing the matter because it enables the community to engage and provide feedback in any future investment by Council into community facilities across the District.

CONSULTATION PROCESS | HĀTEPE MATAPAKI:

> SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA

- 28 This matter is of high significance, as determined by reference to the Council's Significance and Engagement Policy because it relates to Council's strategic asset investment.
- 29 The level of significance determines the level of compliance necessary with the decision making requirements in sections 76-78 of the Local Government Act 2002. A higher level of compliance must be achieved for a significant decision.
- 30 The persons who are affected by or interested in this matter are the general public, users of the QLDC and other provider's community facilities and funding agencies.
- 31 The Council will undertake a range of consultation methods including Let's Talk, Drop In sessions in Queenstown and Wānaka and targeted information/e-mails to customers of existing community facilities.

> MĀORI CONSULTATION | IWI RŪNANGA

- 32 The Council will consult with local iwi to help inform the final development of the Strategy and to ensure the view of mana whenua are represented.

RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

- 33 This matter relates to the Community & Wellbeing risk category. It is associated with RISK00009 Ineffective management of community facilities within the [QLDC Risk Register](#). This risk has been assessed as having a high inherent risk rating.
- 34 The approval of the recommended option will support the Council by allowing us to implement additional controls for this risk. This shall be achieved by providing a strategy and framework to guide Council's decision making and investment into community facilities.

FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

- 35 There are no financial implications in the development of the strategy however there are potential significant financial implications both from a capital development and operational/maintenance expenditure view to Council through the development of an implementation plan. These financial implications will be identified through the Implementation plan and will be submitted within the Ten Year Plan process.

COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

- 36 The following Council policies, strategies and bylaws were considered:
- The Community Facility Strategy aligns with the Thriving People: Our environments and services promote and support health, activity and wellbeing for all vision contained within the principles of the Vision Beyond 2050: <https://www.qldc.govt.nz/vision-beyond-2050/>
 - The Community Facility Strategy aligns with the QLDC Disability Policy through inclusion and access to all facilities. <https://www.qldc.govt.nz/assets/Uploads/FINAL-Disability-Policy-May-2018.pdf>
- 37 The recommended option is consistent with the principles set out in the named policy.
- 38 This matter is included in the Annual Plan and Ten Year Plan.

LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 O TE KĀWANATAKA Ā-KĀIKA

- 39 The recommended option:
- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses by enabling spaces for a range of community services and activities;
 - Can be implemented through current funding under the Ten Year Plan and Annual Plan;
 - Is consistent with the Council's plans and policies.

ATTACHMENTS | NGĀ TĀPIRIHANGA

A	Queenstown Lakes Community Facility Strategy 2020-2030
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