

Minutes of a Council Workshop

Tuesday, 25 February, 2025 at 10.00am
Council Chambers, 10 Gorge Road, Queenstown

Present:	Mayor Lewers (Chair)	Councillor Guy
	Councillor Bartlett	Councillor Smith
	Councillor Bruce	Councillor Tucker
	Councillor Cocks	Councillor Wong
	Councillor Ferguson	Councillor White
	Councillor Gladding	Councillor Whitehead
Apologies:	None	
In attendance:	Sophie Millar	Jon Winterbottom
	Pennie Pearce	Gareth Noble
	James Mulcahy	Anita Vanstone
	Katherine Harbrow	Tony Avery
	Dave Wallace	Michelle Morss (online)
	Meaghan Miller	Simon Leary (Online)
	Naell Crosby-Roe (online)	Brendan Peet (Online)
	Alison Tomlinson (online)	Professor Suzanne Becken (Griffith University)
	Darren Rewi (Griffith University)	Anita Vanstone
	Molly Hope (Destination Southern Lakes)	Professor James Higham (Griffith University)
	Heath Copland	Peter Harris
Media:	No media were present	
Public:	No members of the public were present	

No.	Agenda Item	Actions
1.	<u>Local Water Done Well</u> The purpose of the item was to obtain direction on the options to be designed and assessed to inform future decisions on future water service delivery models. There is currently a range of options that could be modelled to inform decisions around which two options Queenstown Lakes District Council (QLDC) will consult on, direction is requested to inform which options will be fully assessed.	

No.	Agenda Item	Actions
	The item was presented by Pennie Pearce. Officers gave a recap of changes since the January meeting. Officers highlighted the changing expectations from the Department of Internal Affairs (DIA) on financial sustainability. Officers also highlighted that the assessment criteria presented aimed to balance context with the proposed models, i.e. when the models are tested how this is balanced across QLDC and the proposed model itself. Questions/discussion included the following: • Whether options would become non-viable if they were not deliverable within the timeframe, and if this poses a risk to losing good options. • Consequences of non-delivery within the specified timeframe in that Central Government would then step in, resulting in a loss of control by QLDC • Attracting and retaining workforce, and whether competition would be high for attractive candidates once a model was decided on. Officers noted that competition will step up regardless of the model chosen. • Incentives for continual improvement of water services and the operational effectiveness criteria focused on the fact that well performing water services was an incentive in itself. Emphasis was placed on the differing models' ability to highlight efficiencies and be more cost effective. • Impacts of increased regulation within industry, specifically how the industry will react to increased regulation when comparing inhouse water service delivery and the use of Council Controlled Organisations (CCO) • Compliance costs and how different models can interact with this, whether models provide certainty of outcome • Board membership of CCOs and whether councillors can be on the board (noting this is not allowed under the legislation) • Economic efficiency compared to operational effectiveness; efficiency should be input that can be monetised • Reiterated the assessment criteria is to assess the models, not design them • What is the reputational risk for QLDC with the different models? Noting community interest • Do the broader community outcomes distract from the end goal? The broader community outcomes are managed separately to water service delivery, QLDC doesn't want to get too hung up on what is important in the criteria	

No.	Agenda Item	Actions
	• Consideration that wastewater often gets forgotten, and that there are advantages to keeping all three (drinking water, wastewater, sewerage) services inhouse • If CCO option chosen, how does QLDC ensure wastewater gets priority/ appropriate treatment (when drinking water and sewerage always get prioritised)? • Can councillors be on the independent advisory committee? Officers indicated they can, however, would not be able to be on board of CCOs • How would CCOs be protected financially i.e. against privatisation? • CE clarified that legislation prevents privatisation, and the commerce commission will manage water entities same as electricity entities, can't go broke as price regulated. • Discussion on timeframes if the chosen proposed model is CCO, implementation doesn't have to be immediate and don't have to consult on the water services delivery plans, just the delivery model • It was requested by members that it is communicated to the community what QLDC is required to do vs. Central Government so no confusion over lack of consulting Attachments: Attachment A: <i>LWDW Approach to Consultation Options (see attached)</i>	
2.	<u>Draft Risk Management Policy</u> The item was presented by Gareth Noble. The purpose of this item was to get feedback from Council on the proposed amendments to the Risk Management Policy, including updates to the Risk Management Policy to: • Reflect risk hierarchy and the interrelationships between risks • Incorporate a 'three lines of defence model/three lines model' into the Risk Management Framework • Provide a renewed understanding of risk appetite and its definition and representation • Amend the Risk Consequence Matrix to allow for subcategories requested by Council (e.g. 'climate'), to account for changes to risk appetite and to 'normalise' consequence ratings between risk categories (to remove inherent risk appetite).	Mr Noble to circulate to councillors feedback from external members

No.	Agenda Item	Actions
	Questions/discussion included the following: • For daily operations, how is risk management worked through practically? Are there templates available? Mr Noble directed councillors to the risk register as the first step in risk management • Mr Noble highlighted that proactiveness is now mandatory for the policy, where previous policy was more of a guide around how to assess risk • Has it gone through People & Capability (P&C), and are there any preparations for KPI setting? Mr Noble responded that it is something being considered in the future but has not been incorporated for now due to focus on mandatory Health and Safety KPIs. • How do councillors as governance fit this into policy down the track? Mr Noble responded that oversight was provided via the AFRC and roles and responsibilities were provided for in the Policy • Mr Noble worked with the Risk Strategy Group on developing the risk appetite statement that has been previously discussed at a workshop and feedback incorporated • Members enquired as to how capable are they at governance level to manage decision making and risk appetite when there is uncertainty, specifically regarding regional deals • Councillors enquired about risk management in Council reports, and voiced concern over a lack of deeper risk analysis in report writing. Mr Noble indicated he would talk to Governance Team about risk ratings in reports • Issues were raised over whether the Audit, Finance & Risk Committee (AFRC) should approve the annual Assurance Programme. Mr Noble responded that this would need a change in the Terms of Reference and could be considered. • Mr Noble highlighted that ‘third line responsibilities’ are now incorporated in policy, which previously had not been done. It was also noted that project and programme risks were now included in the risk management space, managed by a different system (Sentient) than the tech one risk register • Mr Noble stated that in developing the risk appetite statement, consideration had been given to Vision Beyond 2050. He said that he thought that had been outlined at the	

No.	Agenda Item	Actions
	previous workshop, and would confirm that. ON REVIEW. No reference was made to Vision beyond 2050 at the previous workshop in 2024, however Mr Noble confirmed the risk appetite statements considered the Framework. Councillors requested a walk-through of risk management in terms of interconnectedness, i.e. a case study of risk to see how it works practically • Members requested to see the feedback from independent members, Mr Noble agreed to circulate this • Members agreed they were happy to proceed to AFRC once independent feedback had been sent around • Concern was raised around lack of wording in policy about control effectiveness testing. Well-established sectors have this, QLDC doesn't. Mr Noble responded that structured effectiveness testing was something that we would implement at the appropriate time as part of our ongoing maturity journey. Attachments: Attachment A: Risk Management Policy v4 (see attached)	
3.	<u>Optimal Visitation Project</u> Michelle Morss introduced the presenters: Professor Suzanne Becken, Professor James Higham, Darren Rewi (all from Griffith University), and Molly Hope from Destination Southern Lakes. Professor Becken and her team spoke to a PowerPoint presentation. The presenters provided background on the Optimal Visitation Project (the Project), including an overview of consultation that had taken place as well as optimisation considerations and constraints. Professor Becken Questions/discussion included the following: • Is there a way to add diversification of the economy into the mix (of examined variables)? Prof Becken suggested that some existing variables relate to this. Ms Morss indicated this was good feedback and may be able to be incorporated in stage 2 or stage 3 but noted that it doesn't clearly fit in the proposed scope. • Clarify who will be working on this after conclusion (on 1 May)? Indicated that QLDC would own the IP and would need to think how this might get used in the organisation,	

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	clarifying that it's a scenario tool rather than a forecasting tool. • Ms Morss noted that this is groundbreaking research, could be of interest to others. • How is QLDC going to use the model, e.g. can the model potentially be used to help decide how to promote the region? Suggested that since this is stage 1, it's so new, it's been designed for organisations to use rather than individual businesses. Suggested could be relevant to economic diversification (e.g. providing info on digital nomads) but that would depend on stage 2 and beyond. • How to manage short-term visitors who drive, e.g. from Invercargill, Dunedin, Central Otago etc.? Clarified that currently focused on those who stay overnight in visitor accommodation but noted that can pick them up with mobile date (if they stay with friends/relatives). • Question around and discussion of how different data sources are calibrated. • Any other data sources that might be useful but not yet examined? Tourism approval rating and a visitor's survey are some further things to be examined in the future. • Could wastewater usage provide useful data? Clarified that this is not something that can currently be tracked but might produce some interesting data. • Noted that there's lots of interest in the model from other organisations. • Did COVID give new baseline for impact of international visitation on the community? Indicated that when tourism stopped, the quality of life went down and vice versa, but hard to know why there was such correlation. • Ms Morss noted that there had been discussion over whether this should be licensed as a product. • Clarified that dynamic model draws on quantitative data but also draws on qualitative data. • Discussion of relation of this project to a Regional Deal (were QLDC to secure a Regional Deal). Attachments: Attachment A: PowerPoint Presentation (see attached)	

The workshop concluded at 1.59pm

Council Workshop

Local Water Done Well

1 PURPOSE

To obtain direction on the process to identify and assess future water service delivery model options including:

1. Criteria to be used to identify and assess potential models.
2. Preliminary short list of reasonably practicable options to be assessed.

Work is continuing on completing the outstanding financial sustainability tests for the Water Service Delivery Plan in parallel with this work. An update on this will be brought to a future Workshop.

2 BACKGROUND

QLDC has undertaken initial assessments of financial sustainability for both an inhouse service and a single council standalone CCO. It was reported in January that expectations from DIA and LGFA had changed since that assessment was done, requiring the initial assessments to be revisited. Since progress was discussed in January, LGFA have confirmed that inhouse, ringfenced water services will not be measured on, or required to meet, the same financial sustainability standards as CCOs (as DIA had stated). In particular, LGFA confirmed that ringfenced water services would not be considered separately from the rest of Council, and the only measure they would consider would be the usual debt to revenue ratio for the Council as a whole. This is in line with the legislation and would not change unless the legislation changes. DIA has not provided clear and definitive guidance on what are requirements versus what are desired metrics for inhouse water services.

This has introduced further confusion into the financial modelling required to be undertaken to ensure that we have an accurate picture of a financially sustainable inhouse water service to compare to a CCO. To ensure that this process is completed with independent and specialist input a consultant will be brought on board to complete the next stages of financial modelling and options assessment to inform Council decisions about future water service delivery models. This paper outlines those next steps for discussion.

3 CRITERIA FOR ASSESSMENT

A holistic suite of criteria has been drafted to support the comprehensive assessment of options (summarised below for discussion). The criteria are reflective of the Government's Local Water Done Well objectives.

Criteria	Asks (how likely the model is to...)	Key considerations (how well the model will...)
Achievability	Be successfully designed within the available timeframe	• Be sufficiently developed and understood to enable informed decision making within the time available

Council Workshop

Local Water Done Well

Criteria	Asks (how likely the model is to...)	Key considerations (how well the model will...)
People & capability	Attract and retain the best people to govern and provide water services	• Appeal to high-quality governance candidates with the best skills and experience to oversee water services • Foster continual development of an expert three waters workforce • Achieve a high-performing and resilient resourcing model across all aspects of the asset management lifecycle
Operational effectiveness	Provide for the effective conduct of all aspects of water services management and delivery	• Support the leadership and monitoring of functional performance • Incentivise and enable continual improvement • Achieve certainty and clarity of long-term investment priorities • Enable alignment and integration of interdependent activities (e.g. urban development planning, holistic engineering assessments for new developments, roading network operations and improvements, emergency response, etc) • Ensure a focus on core functions • Reliably deliver water services to a standard consumers can reasonably expect
Economic efficiency	Support improved commercial focus and performance in the management of water services	• Provides an appropriate balance between financial sustainability and affordability for the community. • Optimise resources by maximising outputs with available inputs – do more for the same (effectiveness) or the same for less (efficiency) • Achieve and maintain an enduring financially sustainable model that minimises the cost impact to current and future consumers • Enable streamlined decision-making, process, and procedures • Be positioned to leverage economies of scale or other cost efficiencies through commercial partnerships and novel contracting models

Council Workshop

Local Water Done Well

Criteria	Asks (how likely the model is to...)	Key considerations (how well the model will...)
Community interest	Enable community interests and priorities to be meaningfully recognised and reflected in the ongoing provision of water services	• Provide for transparency and accountability to the community • Manage tensions between the pursuit of efficiency and financial sustainability with delivery of broader community outcomes • Enable community priorities and views to be reflected through water services planning and service delivery • Position QLDC to best manage reputational risk associated with water service provision on an ongoing basis
Agility and adaptability	Prepare/enable the business to successfully and readily respond to changing external circumstances	• Be able to quickly adapt and respond to changing conditions, emerging opportunities, and arising challenges • Promote flexibility and agility in its undertakings • Respond to further changes in the three waters legislative and/or regulatory environment
Administrative complexity <i>NB: in this context, administrative complexity relates to the complete administration of the arrangement/ model in the broadest sense (not administrative services)</i>	Mitigate administrative complexities arising from implementation and ongoing management of the arrangement	• Minimise/reduce the need for complex interdependent administrative processes and their interfaces with different parties • Mitigate risks associated with misalignment of activities and functions • Readily enable administrative requirements to be fulfilled to a high standard (e.g. strategy development, information disclosures, etc.) • Streamline administrative functions • Enable the straightforward isolation/administration of three waters related costs, reducing the administrative burden associated with ring-fencing and associated reporting requirements

4 PRELIMINARY ASSESSMENT SHORT-LIST

Based on these criteria, there are some options QLDC does not believe will be practicable at this time. In particular:

Partnering with others via a multi-Council CCO model

Partnering could deliver a range of benefits to the district's residents and ratepayers. To leverage these benefits, QLDC needs to find the right partners and take time to robustly work through how an enduring and successful partnership would be structured and implemented. Some key principles underpinning any partnership should include:

- There is strong alignment of objectives and priorities between parties
- The partnership would be beneficial for our district's current and future residents and ratepayers
- Meaningful scale would be achieved
- The partnership is likely to be enduring

There is insufficient time to robustly identify every possible, and willing, partner and assess the potential benefits. Within the timeframes available there were two potential regional groupings identified. Neither of these groupings are considered reasonably practicable for the purposes of taking them forward into the assessment process:

1. **All of Otago Southland:** This was initially modelled but as some councils opted out it is not an option that is available.
2. **Smaller grouping with Central Otago, Clutha, Gore, Waitaki:** Initial modelling for QL's inclusion showed that a joint entity with QL would be more expensive for other districts. The group faces different challenges, with QL's assets being newer and investment focused on growth, while other councils deal with older assets and compliance issues. Aligning investment priorities would be difficult, and the combined entity wouldn't achieve significant efficiencies, as 65% of the capital program would be QL's investment.

Council may wish to proactively explore potential partnerships into the future with a view to joining or sharing services at a later date.

Separating stormwater provision from water supply and wastewater (e.g. a two-waters CCO type model)

There is an option for Council to consider establishing a CCO that only provides water supply and wastewater, while retaining stormwater in house. Having two water service providers within the district would add complexity and cost relative to options that keep three waters provision together and may be difficult to resource (at least in the short-term) with the existing three waters workforce within the district. Under the initial stages of the previous water reforms QLDC did not consider it a viable option to separate stormwater from wastewater and water supply. As such, a split model is not deemed to be sufficiently beneficial or practicable to take forward for further assessment at this time.

Preliminary short-list

A range of potential options were considered and refined through a high-level desktop assessment considering the draft criteria above. If joint options and split activity options are discounted, then there appears to only be two reasonably practicable options for full assessment and consideration.

1. **QLDC Inhouse:** Two variations; a) minimal changes to meet minimum requirements (this the baseline comparator) and b) enhanced inhouse function designed to achieve maximum benefits (probably an internal 3W business unit, supported by shared services, with an independent advisory committee).
2. **Council Controlled Organisation:** Fully owned by QLDC. Two variations; a) QLDC contracted to provide shared services and b) No contracted shared services from QLDC.

This preliminary assessment will be reviewed based on feedback today on the assessment criteria and will be quality assured by an external consultant in the next phase of work, before formal assessment to inform Council decisions.

5 CONSULTATION REQUIREMENTS

Simpson Grierson have provided the below summary of the consultation requirements.

Process: what is required of territorial authorities?

- A relaxation of the usual LGA requirements, particularly assessment of options, and streamlining of consultation
- Consultation is mandatory on the proposed model or arrangement for water service delivery
- Consultation on the balance of a WSDP is optional; this can double as consultation on any required LTP amendment

Does the LGA continue to apply?

- The alternative requirements expressly displace certain provisions of Part 6 of the LGA
- Otherwise, Part 6 of the LGA applies, including: – section 77(1)(c) – section 78 – section 79 – section 81 – section 82

Approach to consultation

- Mandatory consultation on the part of WSDP outlining service delivery model
- Consultation is on the proposed model only: not inviting responses on all delivery models

Option identification

- Baseline requirement is two options:
 - remaining with the existing model (not quite status quo; status quo adjusted to meet financial sustainability, and other legislative, requirements)

- establishing, joining or amending a Water Services CCO or joint arrangement
- No need to identify all reasonably practicable options, but “may” identify additional options
- But... consultation information must include an analysis of the reasonably practicable options identified

Assessment of options / information requirements

- The information must include the proposal (reasons, etc), options analysis (advantages and disadvantages), and allow the following to be considered:
 - rates, debt, levels of service and water services charges under the two options
 - for joint WSCCOs / arrangements: community implications and accountability arrangements
- Specific considerations for joint arrangements: capturing community impacts / implications Emerging issues:
 - What level of information is required? Not prescribed, but LGA section 82 principles apply
 - Modelling to show impact on rates, debt, charges - comparison between proposal & other options
 - Narrative needed to support proposal

6 NEXT STEPS

To facilitate completing the assessment in the required timeframes a consultant will be brought on board, to work alongside QLDC staff, to undertake the next steps outlined below.

1. Option design:

- Review and refine an option assessment framework and process (based on the criteria outlined above) and quality assure the preliminary assessment undertaken by QLDC to identify a short list of options for assessment.
- Develop each of the short-listed options to a sufficient level of detail (focussing on relativities / differences between options) to enable meaningful financial and broader assessment of options.

2. Financial modelling to support options analysis:

- Review and QA of existing modelling that has been completed by DIA.
- Building on the work completed by DIA complete financial modelling for:
 - a financially sustainable in-house option, and
 - each of the short-listed options.

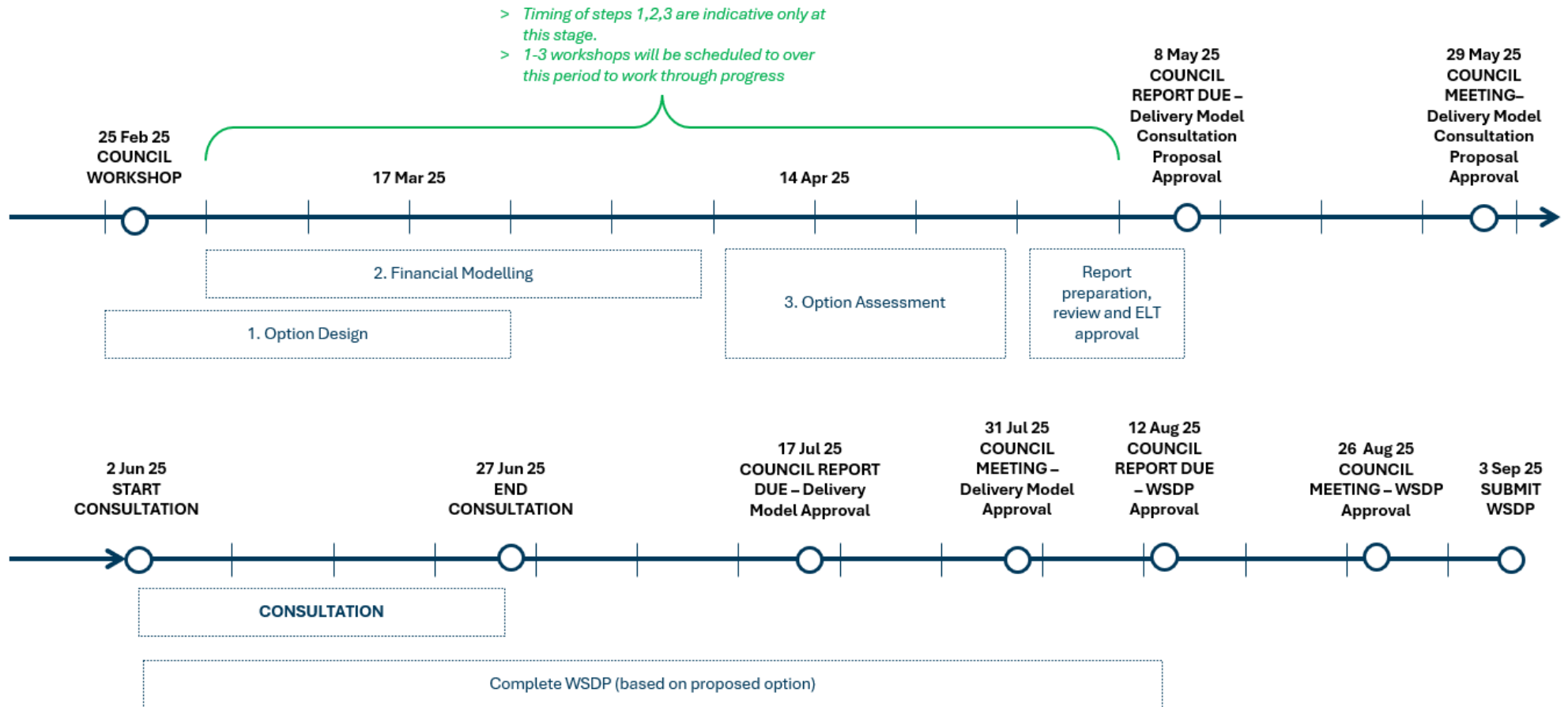
Financial modelling will be completed against required financial metrics and desirable metrics (e.g. assuming the CCO FFO requirements are applied to in house models). Desired and required metrics will need to be confirmed with DIA and Simpson Grierson prior to modelling activities commencing.

- Review current arrangements to confirm QLDC's reform 'preparedness' to clearly financially ringfence water.

3. Option assessment and decision making:

- Where possible, monetise or otherwise quantify components of options for input into the assessment model. For criterion that cannot be readily quantified, agree how a qualitative/subjective appraisal will be applied in a way that maintains impartiality. *This includes the development of an expected cost profile associated with each option, and requires each option identify the impact on both water services and the balance of QLDC*
- Assess the options with QLDC stakeholders.
- Identify all key assumptions/potential sensitivities and run appropriate sensitivity tests to understand the conditions in which the preferred option would change.
- Prepare supporting commentary for each option discussing the advantages, disadvantages, key assumptions and rationale for scoring.
- Identify potential implementation pathways showing how each option may evolve over time.
- Identify proposed model on which QLDC will consult.

7 INDICATIVE TIMELINE



Attachment A - Risk Management Policy

Team/Directorate	Assurance and Risk Team
Approved/Adopted by	Council
Effective date	1 July 2025
Next review	1 July 2027

1 PURPOSE

The purpose of this Risk Management Policy (the Policy) is to:

- define risk and risk management
- detail Queenstown Lakes District Council's (QLDC) Three Lines (or assurance) Model
- outline the responsibilities that are associated with risk management governance, risk ownership and risk treatment in accordance with QLDC's Three Lines Model
- promote informed risk management and the awareness of the integral role risk management plays in the achievement of QLDC's objectives
- outline how risks are to be assessed, treated, communicated, consulted, monitored and reviewed
- outline how risk interconnections are to be identified and leveraged
- help improve performance and add public value

2 OVERVIEW

Council is committed to the informed management of risks in order to effectively and efficiently reduce, monitor, and control the negative effect risk can have on the achievement of organisational objectives.

This policy sets out mandatory requirements for risk management. The Council is committed to keeping its risk management framework relevant and applicable to all areas of operation by using the AS/NZS ISO 31000:2018 Risk Management Standard as its basis.

For risk management to be effective it must be an integral part of the development of organisational strategy and day-to-day operations. The Policy outlines QLDC's three lines model that provides a principles and risk-based approach to ensuring effective governance, risk management, and internal control. This model delineates responsibilities across three distinct lines of assurance, enhancing accountability and transparency in managing risks and achieving organisational objectives.

3 DEFINITIONS

TERM	DEFINITION:
Assurance	Providing confidence that systems, processes, activities, and services are operating in a manner that is: - compliant with applicable laws, regulations, policies, and standards, and - consistent with good operational practice (efficient and effective), and - aligned with organisational objectives.
Consequence	Outcome of an event affecting objectives ¹ . Consequence is expressed in terms of the severity of impact which can range from Extreme to Minor. Appendix A provides a summary of various consequence scaling for different risk categories.
Controls	Measure that maintains and/or modifies a risk ¹ .
Council	The Queenstown Lakes District Council (the Elected Members).
Cyber Security	The means by which the delivery of digital services and capabilities through a body of technologies, processes, practices, and cultures that provide systemic resilience and protection to networks, devices, electronic systems, platforms, applications, information, and data from compromise to confidentiality, availability, and integrity.
Inherent Risk	The level of risk prior to the implementation of controls.
Likelihood	The measure of the expected frequency or probability of the risk event occurring. The chance of something happening ¹ .
Operational risks	Risks that are associated with the internal functions of QLDC. Operational risks are connected with the internal resources, systems, processes and employees of QLDC (including external contractors engaged to work on QLDC activities).
Programme	A programme is made up of a specific set of projects that together will deliver some defined objective, or set of objectives (e.g. compliance with drinking water standards).
Programme risk	Risks that are specific to a programme and are often short to medium term in nature. Programme risks are typically identified by the programme team members and key stakeholders, with management responsibility assigned to the programme manager.
Project	A temporary endeavour undertaken for the purpose of delivering one or more business outputs according to an agreed business case.
Project risks	Risks that are specific to the scope of the project and are often unique and short term in nature.
QLDC	Queenstown Lakes District Council (including Elected Members and staff, unless otherwise noted).
Residual risk	The current level of risk that exists after current/existing controls have been implemented. <i>Note: Where no controls have been implemented, the residual risk will be the same as the inherent risk level.</i>

TERM	DEFINITION:
Risk	Risk relates to any uncertain event or condition that, if it occurs, will have a negative effect on QLDC's objectives. <i>Note: Put simply, risk could be defined as 'The possibility that something bad could happen'</i> (Hubbard, Douglas W. <i>The Failure of Risk Management</i>. Available from: VitalSource Bookshelf, (2nd Edition). Wiley Professional Development (P&T), 2020.).
Risk Appetite	The amount of risk that QLDC is willing to take (pursue or retain) in order to achieve its objectives.
Risk Assessment	The processes of identifying, analysing and evaluating risks. This involves the examination of the components of risk, including the evaluation of the probabilities of various events and their ultimate consequences, with the ultimate goal of informing risk management efforts (treatment planning).
Risk Categories	These are areas in which a risk has consequence or impact to the organisation. QLDC has identified seven risk consequence categories, each of which have subcategories to provide further guidance on QLDC's risk appetite.
Risk Level	The Risk Level is a measure of the magnitude of risk determined by likelihood vs consequence. The risk levels are: Insignificant, Low, Moderate, High, Very High.
Risk Type	Risk Types refers to the class of risk that is being analysed. The three classes of risk type that are covered by the QLDC Risk Management Policy are Strategic, Operational and Project
Risk Management	The identification, analysis, and prioritisation of risks followed by the coordinated and prudent application of resources to reduce, monitor, and control the probability and/or impact of risks
Risk Management Framework	The culture, processes, coordinated activities and structures that are directed towards managing adverse effects. The risk management process involves communicating, consulting, establishing scope, context and criteria, identifying, analysing and evaluating, treating, monitoring and reviewing risks.
Risk Owner	The person with the accountability and authority to manage both the risk assessment and treatment plan implementation
Risk Register	A document containing a record of identified risks, including risk number, risk type, risk statement, risk consequence category, risk score and proposed responses by an assigned risk owner
Severity	Risk severity is defined as the magnitude of a risk; the expected harm or adverse effect that may occur due to exposure to a risk.
Strategic risks	Risks that have the potential to affect QLDC's strategic direction or impact upon QLDC achieving its organisational objectives.
Target Risk	This is the desired level of risk that an organization aims to achieve after implementing all planned risk management actions. It represents the acceptable level of risk that aligns with the organization's risk appetite and objectives
Tier 1 Risk	Risks that are broad in nature, requiring an organisation-wide response and likely to endure for an extended period.
Tier 2 Risk	Risks that do not meet the definition of Tier 1 Risks, and are best managed by a specific Directorate, Organisation Unit, or team, are more dynamic in nature, responding to events, planned activities, or short-term external influences.

TERM	DEFINITION:
Risk-based decision-making	A considered process that includes analysis, planning, action, monitoring, and review, and takes account of potential impacts of uncertainty on objectives.
Risk Interconnectedness	A method adopted by QLDC to enhance decision-making processes and enable more efficient allocation of resources to priority areas of improvement. This approach involves identifying connections between risks and leveraging their interdependencies to better target risk treatment activities.
Risk Tolerance	The amount of risk that QLDC is ready to bear in order to achieve its objectives. Risk tolerance relies on risk-based decision making, giving consideration to the cost and timing of implementing controls, available resources, and the impact of risks on short, medium and long-term objectives. <i>Note: Put simply, the amount of risk we are willing to bear for now, until we are in a better position to implement controls that achieve our risk appetite.</i>
Treatment Plan	The documentation that outlines the activities planned to modify a risk, as well as the impact those processes are anticipated to have on a risk (once implemented).
Treatment owner	The person assigned accountability for managing a risk treatment plan.
	Definitions here are taken from relevant standards where referenced, these standards include ISO31073 and ISO 31000:2018. Where quoted directly a note is applied; ¹ or ² respectively. In some cases, definitions are consistent with, but not specifically taken from standards and other resources (not referenced). Where these definitions may be consistent with unreferenced sources this is inadvertent.

4 SCOPE

This policy applies to the following (as provided for in Section 5 Risk Management Responsibilities:

- QLDC employees
- Elected members
- Any person engaged or contracted under a contract for services to do work with QLDC
- Contractors (including subcontractors)
- Any person who is engaged as a volunteer by QLDC.

5 RISK MANAGEMENT RESPONSIBILITIES

5.1 THREE LINES (OF ASSURANCE) MODEL

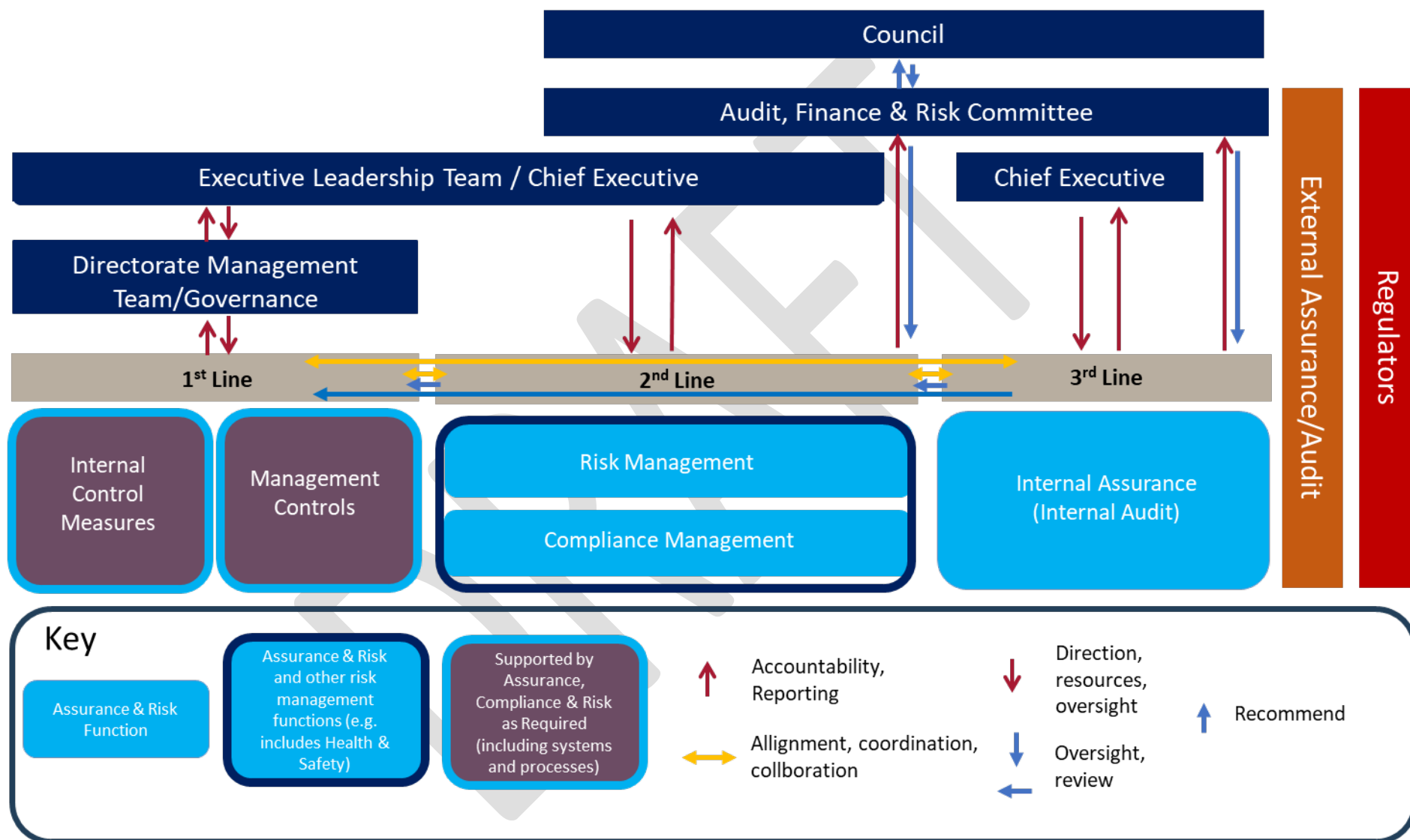
The Three Lines (of Assurance) Model helps organisations identify structures and processes that best assist the achievement of objectives and facilitate strong governance and risk management. QLDC have implemented a Three Lines Model, that is broadly consistent with The Institute of Internal Auditors, *The IIA's Three Lines Model - An update of the Three Lines of Defense*, 2020.

The model includes the following principles:

- Principle 1 - Governance
- Principle 2 - Governing Body Roles
- Principle 3 - Management and First and Second Lines
- Principle 4 - Third Line Roles
- Principle 5 - Third Line Independence
- Principle 6 - Creating and Protecting Value

In relation to QLDC's Risk Management Framework, the Three Lines Model is implemented through the Roles and Responsibilities detailed in Section 5.2, and the model is summarized in Figure 1 below.

FIGURE1: QLDC'S THREE LINES MODEL



5.2 RISK MANAGEMENT ROLES AND RESPONSIBILITIES

ROLE	RESPONISBILITIES:
The Council	- Adopts the QLDC Risk Management Policy - Accepts accountability to stakeholders for oversight of QLDC's risk profile - Engages with stakeholders to monitor their interests and communicates transparently on the achievement of objectives - Nurtures a culture promoting ethical behaviour and accountability - Delegates risk governance oversight to the Audit, Finance & Risk Committee as appropriate - Delegates responsibility and provides resources to management for achieving the objectives of the organisation - Determines organisational appetite for risk and exercises oversight of risk management
Audit, Finance and Risk Committee (AFRC)	- Assists the Council in discharging its responsibilities for the robustness of risk management systems, processes and practices - Reviews whether management has in place a current and comprehensive risk management framework and associated procedures for effective identification and management of the Council's financial and business risks, including fraud - Reviews whether a sound and effective approach has been followed in developing risk management plans (including relevant insurance) for major projects, undertakings and other significant risks - At least annually assesses the effectiveness of the implementation of the risk management framework/plans - Recommends the Risk Management Policy to Council for adoption
Chief Executive	- Maintains primary accountability to Council for risk management activities - Approves the Internal Audit Programme - Receives Internal Audit Reports - Escalates material audit findings and status of treatment planning to Council and/or the AFRC based on risk - Escalates any material changes to QLDC's risk profile to Council and/or the AFRC based on risk - Provides adequate resources to enable the effective implementation of the Risk Management Framework
Internal Assurance Lead	- Develops Internal Audit Programme based on risk - Implements Internal Audit Programme, as approved by the Chief Executive - Reports material findings of internal audits to the AFRC - Provides quarterly status updates on material audit recommendations to the AFRC - Communicates independent and objective assurance and advice to the Chief Executive and the AFRC on the adequacy and effectiveness of governance and risk management activities to support the achievement of organisational objectives and to promote and facilitate continuous improvement - Ensures oversight is proactively managed with ELT members, including engagement with appropriate GM's, for comment in advance of reporting recommendations to the Chief Executive and AFRC. - Reports impairments to independence and objectivity to the AFRC and implements safeguards as required - Escalates any material changes to QLDC's risk profile to the Chief Executive and/or the AFRC based on risk

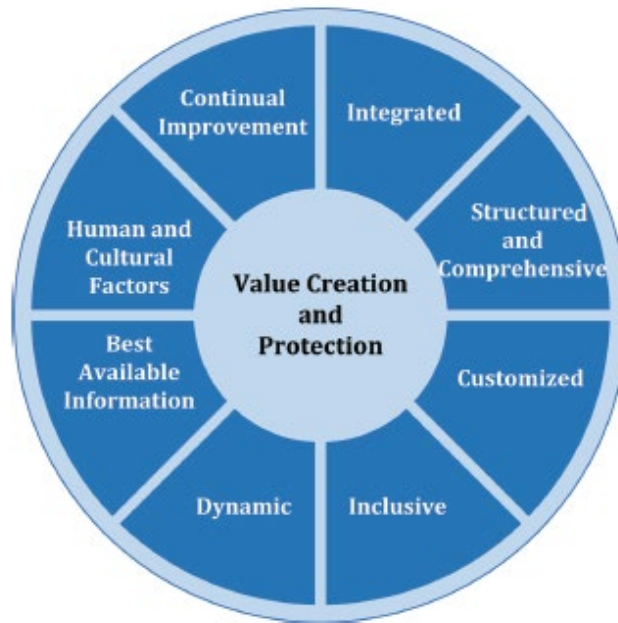
ROLE	RESPONISBILITIES:
Executive Leadership Team	• Reviews and recommends the QLDC Risk Management Policy for adoption • Maintains situational awareness of the organisational risk context • Reviews and recommends QLDC risk appetite levels for adoption • Supports the identification of emergent risks that need to be added to the Risk Register • Reviews risks against agreed Risk Appetite and Tolerance levels • Directs the periodic 'deep dive' review of key strategic/operation/project risks The following roles and responsibilities of the CE/Executive Leadership Team may be delegated to a Risk Strategy Group, or other Governance Group at the discretion of the CE: • Receives risk reports and provides direction in relation to treatment activity and prioritisation • Ensures that strategic risks are addressed organisationally and collaboratively • Provides assurance that strategic risks are being appropriately managed • Supports the identification of emergent risks that need to be added to the Risk Register • Recommends Risk Appetite and tolerance levels and review of QLDC's risks against the Risk Appetite and tolerance levels.
Assurance & Risk Organisation Unit (Assurance & Risk Team)	• Develops and maintains the QLDC Risk Management Policy • Reviews and reports on the tracking of Risk Appetite and tolerance levels • Coordinates periodic review cycles for Strategic and Operational Risk registers • Undertakes periodic deep dive reviews of key strategic/operation/project risks • Champions the deployment of change management initiatives to support the development of an improved risk management culture within the organisation • Provides systems, processes, expertise, support, monitoring and challenge to support the effective management of risk • Holds quarterly risk workshops with Organisation Unit Management to review risk profiles and associated risk management activities • Assists in the identification of risk interconnections and supports the collaborative implementation of risk treatment plans
General Managers	• Supports the identification of emergent risks that need to be added to the Risk Register • Reviews and provides oversight of risk registers • Monitors and takes action to resolve overdue treatment plans • Escalates 'High Risks' (Residual) to Executive Leadership Team • Provides expertise, support, monitoring, and challenge related to the management of risk, including: ○ the development, implementation, and continuous improvement of risk management practices (including internal controls) ○ the achievement of risk management objectives, such as: compliance with laws, regulations, and acceptable ethical behaviour; internal controls, information and technology security, sustainability, and quality assurance. ○ Provides analysis and reports on the adequacy and effectiveness of risk management
All staff, contractors and volunteers	• Identifies, analyses and evaluates risks in their areas of activity in accordance with the Risk Management Framework • Escalates 'Moderate Risks' (Residual) to General Managers • Identifies and assesses how different risks may influence one another and the potential cumulative impact on the organisation. • Implements treatment plans to treat risks, and monitors treatment effectiveness

6 RISK MANAGEMENT PRINCIPLES AND PROCESS

6.1 PRINCIPLES

The QLDC Risk Management Policy is aligned with the principles and processes described within AS/NZS ISO 31000:2018 Risk Management Guidelines. This includes the adoption of the following core principles which provide the foundation for the development of an effective and sustainable risk management culture.

Figure 2 Risk Management Principles



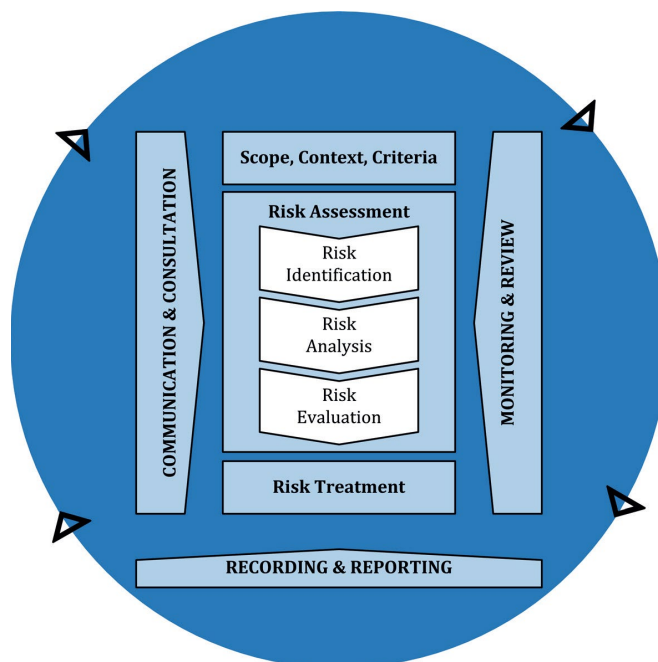
- **Integrated-** we commit to integrating risk management into all critical planning and decision-making activities
- **Structured and comprehensive-** we commit to adopting a structured and comprehensive approach to risk management to ensure consistent and effective risk reduction outcomes
- **Customised-** we commit to customising our risk management policy to satisfy the QLDC context and risk appetite
- **Inclusive-** we commit to the appropriate and timely involvement of stakeholders to ensure that all knowledge, views and perceptions are considered. This results in improved awareness and informed risk management decisions
- **Dynamic-** we commit to proactively responding to emerging changes in our risk environment. We anticipate, detect, acknowledge and respond to those changes and events in an appropriate and timely manner.
- **Best available information-** we commit to collecting, utilising and sharing the best available information at all times to drive our decision-making and stakeholder communications
- **Human and cultural factors-** we commit to recognising, respecting and supporting the human and culture factors that influence all aspects of risk management
- **Continual improvement-**we commit to a continual focus on improvement of our risk management policy

and treatment outcomes

6.2 PROCESS

The following diagram describes the structure of the QLDC risk management process.

Figure 3: ISO31000:2018 Risk Management Process



The Risk Management Processes which collectively form QLDC's Risk Management Framework, have been implemented through QLDC's Risk Register.

7 SCOPE, CONTEXT AND RISK APPETITE

7.1 DEFINING THE SCOPE

QLDC defines the scope of its Risk Management Policy in terms of **risk types** and **risk categories**.

Risk Types refers to the class of risk that is being analysed. The three classes of risk type that are covered by this policy are as follows:

- **Strategic Risks-** *Risks that have the potential to affect the strategic direction of the organisation or impact upon QLDC achieving its core business objectives and or levels of service*
- **Operational Risks-** *Risks that are associated with the internal functions of the organisation and which are primarily owned by a single directorate*
- **Programme/Project Risks-** *Risks that are specific to capital programme/project delivery objectives*

Risk Categories refers to the specific groupings of risk that QLDC has elected to define to assist with collating and organising its risk identification. The following seven categories of risk have been adopted:

1. **Business Continuity**
2. **Community & Wellbeing**
3. **Workforce**
4. **Environmental**
5. **Financial**
6. **Regulatory/Legal/Compliance**
7. **Strategic/Political/Reputation**

When a risk impacts several categories the dominant category (i.e. that with the highest consequence) must be applied.

7.2 RISK CONTEXT

The risk context relates to the profile of the internal and external environment within which the organisation operates and the goals, plans, objectives and strategies which the organisation wishes to achieve. The more clearly this context is understood, the more effective and accurate the risk management outcomes will be.

The internal and external context can be described as follows:

- **Internal context** is the internal environment in which QLDC operates, including organisational structure, strategic plans, policies, roles, accountabilities, delegations, capabilities, capacity, information systems, interdependencies and interconnections, and culture
- **External context** covers the external environment which can include political, economic, social, technological, legal and environmental factors

7.3 RISK APPETITE

QLDC's over-arching **risk appetite statement** is as follows:

QLDC is responsible to the rate payers of the district to enable democratic local decision-making and action by, and on behalf of, communities to promote the social, economic, environmental, and cultural well-being of communities in the present and for the future.

To achieve these outcomes QLDC overall has a conservative appetite toward risk that would adversely affect core services. In contrast, there is a desire to leverage opportunities that enhance outcomes for the community. As a result, there is a more open approach to considering innovation or solutions that create long term benefits.

Accordingly, whilst the overarching risk appetite may be conservative, QLDC recognises that it is not possible, or necessarily desirable, to eliminate all of the risks inherent in its activities. In some instances, acceptance of risk within the public sector is necessary due to the nature of services, constraints within operating environment or a limited ability to directly influence risks where they are shared across sectors.

Therefore QLDC's risk appetite varies depending on the type of risk, and the associated risk:opportunity 'trade-off', that is inherent in Council decision making. To guide appropriate risk decisions, QLDC has adopted a Risk Appetite for different Risk Categories. The Risk Appetite for the relevant Risk Categories, must be considered during the development of risk treatment plans. Resources will be aligned to priority outcomes based on the specific risk appetite, and arrangements are in place to monitor and mitigate risks to acceptable levels.

Table 1: Risk Appetite Terminology

Rating	Philosophy	Tolerance for Uncertainty Willingness to accept uncertain outcomes or variations.	Choice Willingness to select an option puts objectives at risk	Trade-off Willingness to trade off against achievement of other objectives.
5 Open	Will take justified risks to harness opportunities	Fully anticipated	Will choose option(s) with highest return; accepting possibility of failure.	Willing
4 Justified	Will take strongly justified risks	Expect some	Will choose to put at risk, but will manage impact	Willing under right conditions
3 Measured	Preference for delivering expected outcome.	Limited	Will accept if limited and heavily outweighed by benefits	Prefer to avoid
2 Conservative	Extremely conservative	Low	Will accept only if essential, and limited possibility/extent of failure	With extreme reluctance
1 Averse	Avoidance of risk is a core objective	Extremely low	Will always select the lowest risk option.	Never

Table 2: Risk Appetite by Category

Risk Category/Appetite	Sub-category	Open	Justified	Measured	Conservative	Adverse
Business Continuity	Recovery from Catastrophic Event					
	Provision of Core Services					
	IT Resilience					
Community & Wellbeing	Quality of Life					
	Trust and Customer Satisfaction					
	Health and Safety					
Workforce	Recruitment and retention					
	Diversity and inclusion					
	Training and development					
	Health, safety and Wellbeing					
Environmental	Climate					
	Air					
	Land					
	Water					
Financial	Funding					
	Financing					
Regulatory/Legal/Compliance	Regulatory					
	Legal					
	Compliance					
Strategic/Political/Reputation	Strategic					
	Political					
	Reputational					

8 RISK ASSESSMENT

QLDC's Risk Assessment Process is consistent with ISO31000:2018 Risk Management Process. The following sections describe the high-level mandatory process steps for conducting the assessment of individual risks.

8.1 RISK IDENTIFICATION

Roles and responsibilities for Risk Identification are detailed in Section 5.2. All risks with a Residual Risk Rating of low or above, must be recorded in the Risk Register, with the exception of Health, Safety and Wellbeing Risks, and Programme and Project Risks. While these risks are incorporated into the Risk Register via relevant Tier 1 Risks, associated Tier 2 Risks relating to Health, Safety and Wellbeing are managed in accordance with the QLDC Health and Safety framework. Programme and Project Risks are managed in accordance with QLDC's Programme and Project Management Methods.

8.2 RISK OWNER AND RISK REPORTING

The Risk Owner is accountable for the overall management of a risk, including risk analysis, evaluation, treatment and monitoring.

The Risk Owner must have the appropriate level of delegated power that allows them to effectively manage both the risk and the required treatment plan resourcing. Risk ownership must be allocated based on the following:

- Directorate: the risk will be assigned to the directorate that will have primary responsibility for the treatment activity
- Organisation Level: the risk will be assigned at a management level that is commensurate with the level of Risk and the level of delegated financial authority that will likely be required to approve the treatment expenditure

Mandatory requirements in relation to Risk Ownership and for risk reporting are detailed in Table 3 below. In addition to the obligations detailed in Table 3, any changes in the risk description or risk level of Tier 1 Risks, must be reported to the Audit, Finance and Risk Committee (AFRC), irrespective of risk level.

Table 3: Mandatory Requirements relating to risk ownership and reporting

Risk Level (residual)	Risk Ownership	Reporting Requirements
Very High	CE or sub-delegate	Quarterly- ELT/AFRC
High	General Managers or sub-delegate	Quarterly- ELT/ AFRC
Moderate	General Managers or Tier 3 Managers (by delegation)	6 monthly- ELT
Low	Tier 3/ Tier 4 Managers	6 monthly -ELT
Insignificant	Tier 3/ Tier 4 Managers	As required

The above table describes the Risk Levels, Risk ownership requirements that apply to each risk level. The monitoring requirements are discussed further in Section 9.3.

8.3 RISK TIERS AND INTERCONNECTEDNESS

QLDC has adopted a risk interconnections approach which enhances decision-making processes and enables a more efficient allocation of resources to priority areas of improvement. By identifying connections between risks and leveraging how they influence each other, QLDC can better target its risk treatment activities.

To enable risk interconnectedness to be leveraged, QLDC has implemented a risk hierarchy. This hierarchy distinguishes between risks that are broad in nature, requiring an organisation-wide response and likely to endure for an extended period (Tier 1 Risks), and risks that are better managed by a specific Directorate, Organisation Unit, or team, which are more dynamic in nature, responding to events, planned activities, or short-term external influences (Tier 2 Risks). The relationship between Tier 1 and Tier 2 risks is referred to as a 'risk-hierarchy', reflecting organisational breadth rather than risk 'importance' or 'priority'.

Many risks will require an organisation-wide response (Tier 1 Risk), but specific responses may also be required from several different functions (connected Tier 2 Risks). While there may be both an organisation-wide (Tier 1) and a Directorate, Organisation Unit, or Team-specific response (Tier 2), the Tier 2 response must be cognisant of the organisation-wide (Tier 1) response; it must be consistent and synergistic, and vice versa.

All staff, contractors, and volunteers must review and consider the interconnectedness of risks as part of risk management processes. This involves identifying and assessing how different risks may influence one another and the potential cumulative impact on the organisation. It is also the responsibility of the Assurance and Risk Team to identify potential risk interconnections and work with the business to support integrated risk treatment planning.

8.4 INHERENT RISK ANALYSIS

After a risk has been identified, it must be analysed to determine the level of 'Inherent' risk'. Inherent risk is defined as *'The level of risk prior to the implementation of controls'*.

Risk Analysis involves the following steps:

1. Determine the **likelihood** (frequency/probability) of the risk event without controls
2. Determine the severity of the **consequences** (impact) of the risk event without controls

QLDC's Risk Consequence and Risk Likelihood tables are included as Appendix A and B. The Risk Consequence and Risk Likelihood tables must be used for analysing risks which are within the scope of this Policy (refer to Section 7.1).

8.5 INHERENT RISK EVALUATION

Once the Likelihood and Consequence have been determined the Inherent Risk level can be evaluated utilising the Risk Matrix (Appendix C).

The Inherent Risk Level is determined through plotting the intersection point between the Likelihood and Consequence scores.

9 RISK TREATMENT

The purpose of risk treatment is to identify and implement a set of response actions that will drive a reduction in the risk level. Treatment activity must aim to reduce the risk level to the Target Risk rating, which is to be determined in accordance with Table 2 (Risk Appetite). Resources must be aligned to priority outcomes based on the relevant risk appetite, and arrangements are to be implemented to monitor and mitigate risks to acceptable levels.

Risk treatment involves the following process steps:

1. Selection of risk treatment options
2. Preparing risk treatment plans and controls
3. Evaluating the Residual Risk Level (risk level after treatment has been implemented) and comparing the Residual Risk Level against the Target Risk Level
4. Implementing the treatment plan and monitoring progress
5. Confirming the Residual Risk level is acceptable after treatment plans are implemented
6. If the residual risk level is not acceptable, taking further treatment actions (recommence at Step 1).

9.1 SELECTION OF RISK TREATMENT OPTIONS

The options for treating risk may involve one or more of the following:

- **Retain the risk-** an informed decision is made to retain or accept the risk without treatment based on the fact that existing controls are judged to be sufficient to mitigate the risk
- **Additional Controls-** additional treatment or control actions need to be implemented to reduce the inherent risk level. Typically these will be used to reduce the likelihood of the risk occurring
- **Avoid the risk-** actions are taken to avoid the risk by deciding not to start or continue with the activity or to remove the risk source. If the risk can be successfully avoided, then it may be retired from the QLDC Risk Register.
- **Transfer the risk-** actions are taken to transfer the risk (e.g. through contracts, buying insurance) or to pass responsibility for treatment to another agency. If the accountability for the risk can be demonstrated as being wholly transferred, with no ongoing QLDC responsibility, then the risk can be retired from the QLDC Risk Register.

9.2 PREPARING RISK TREATMENT PLANS AND CONTROLS

Once the treatment option has been confirmed, a Treatment Plan must be developed to determine what additional controls are required to implement the approved Treatment Option.

Risk treatment activities must endeavour to achieve the Target Risk Level within a reasonably practicable timeframe, subject to any resource and technical constraints that must be outlined within the Treatment Plan. Where treatment activities are initially unable to achieve the Target Risk Rating, this must be clearly outlined in the approved Treatment Plan (and approved in accordance with Table 3 'Mandatory Requirements relating to risk ownership and reporting'). Where treatment activities are unable to achieve the Target Risk Rating, the Residual Risk Rating must reflect the approved Risk Tolerance, which will be determined based on 'Risk-based

decision making', giving consideration to the cost and timing of implementing controls, available resources, and the impact of risks on short, medium and long-term objectives.

After a treatment plan has been developed and controls have been implemented, the Residual Risk can be evaluated. The residual risk level is defined as 'The current level of risk that exists after current/existing controls have been implemented.' As a result, the residual risk rating will need to be reviewed each time additional controls are implemented.

9.3 IMPLEMENTING THE TREATMENT PLAN AND MONITORING PROGRESS

The implementation of treatment plans is an improvement activity that needs to be actively supported and prioritised by management. The assignment of responsibilities and monitoring of due dates are crucial activities that require good decision-making, resourcing support and good operational monitoring to ensure they remain on track for completion.

The monitoring of treatment plan implementation is managed at the level of the Risk Owner. The Risk Owner has accountability for ensuring that overdue actions are remediated.

9.4 CONFIRMING THE RESIDUAL RISK LEVEL & CLOSING THE RISK

After a treatment plan has been fully implemented a review shall be conducted to determine whether the approved Residual Risk level/Target Risk level accurately reflects the actual status based on the implementation of the treatment controls.

An effectiveness review of these controls must be conducted by the Risk Owner to ascertain whether:

- The controls are in operation
- The controls are documented
- An evaluation of whether they are effective

If the treatment controls are determined to be acceptable and have resulted in a permanent reduction to the risk level, with no further control activity required, then the risk can be retired (inactive). If ongoing/regular/cyclical control activity or monitoring is required, then the risk must remain permanently open (active).

10 RECORDING, REPORTING, MONITORING AND REVIEW

10.1 RISK REGISTER - RECORDING

QLDC manages risks via a Risk Register and associated Risk Register Dashboard maintained within the TechOne Risk Module. All risks within the scope of this Policy (refer Section 7.1) must be recorded within the TechOne Risk Module, unless the risk level is determined to be less than minor.

10.2 REPORTING, MONITORING AND REVIEW

Table 4 below details the mandatory requirement for risk reporting and monitoring.

Table 4: Mandatory Requirements relating to reporting and monitoring

Governance Level	Reports up to	Governance Focus	Frequency	Outputs
Audit, Finance and Risk Committee (AFRC)	The Council	Review whether management has in place a current and comprehensive risk management framework and associated procedures for effective identification and management of the Council's financial and business risks, including fraud. Review whether a sound and effective approach has been followed in developing risk management plans (including relevant insurance) for major projects, undertakings and other significant risks and at least annually assess the effectiveness of the implementation of the risk management framework/plans. Consider quarterly report from Assurance and Risk team including status of Tier 1 Risks and any material changes in risk profile during the reporting period	Quarterly	The Chairperson will report back to the Council with recommendations of the AFRC at the Council meeting following each committee meeting
Executive	AFRC	Review and approval of updates to the Risk Management Policy Annually assess the effectiveness of the implementation of the risk management framework/plans	Annually	Executive Meeting minutes
Executive (The following reporting line of the Executive may be delegated to a Risk Strategy Group, or other Governance Group at the discretion of the CE)	AFRC	Changes in risk profile, significant risks and newly identified risks Proposed amendments to Risk Policy Emerging risk identification, mitigation, planning and strategic impact	Quarterly	Report to AFRC (which may form part of the quarterly report of the Assurance and Risk Organisation Unit)
Assurance and Risk Organisation Unit	Executive	Development of Risk Management Policy and change management champions for the adoption of a risk management culture Quarterly Review of status of Risk Identification, Analysis, evaluation and Treatment with Tier 3 Managers.	Monthly	Risk Report including any changes to: - Strategic Risk Register - Operational Risk Register - Programme/Project Risk Register

		Quarterly reports to AFRC on the status of Tier 1 Risks and any material changes in risk profile during the reporting period Quarterly reports to Executive on changes in risk profile, significant risks and newly identified risks and risk interconnectedness insights Proposed amendments to Risk Policy Emerging risk identification, mitigation, planning and strategic impact		
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10.3 ASSURANCE

The Internal Assurance Lead is responsible for developing and implementing a risk based internal assurance framework. In accordance with Figure1: QLDC's Three Lines Model, the annual Internal Audit Programme is approved by the Chief Executive and considered by the AFRC.

11 RELEVANT LEGISLATION

- Local Government Act 2002
- Protected Disclosures (Protection of Whistleblowers) Act 2022
- Serious Fraud Office Act 1990

12 RELATED DOCUMENTS

- Fraud Policy
- Protected Disclosures (Protection of Whistleblowers) Policy

13 APPENDIX A- RISK CONSEQUENCE TABLE

Risk Category/Appetite	Sub-category	Extreme	Significant	Major	Moderate	Minor
Business Continuity	Catastrophic Event	Prolonged loss (>10 days) of all key service functions, or displacement of population >5000 people	Prolonged loss (>10 days) of several key service functions, or displacement of population >1000 people	Short-term loss (<one week) of several key service functions, or displacement of population >100 people	Short-term loss (<one week) of several non-key service functions, or displacement of population >10 people	Short term (<24 hour) loss of isolated service or displacement of population of between 1-10
	Provision of Core Services	Prolonged loss (>10 days) of all key service functions	Prolonged loss (>10 days) of several key service functions	Short-term loss (<one week) of several key service functions	Short-term loss (<one week) of several non-key service functions	Short term (<24 hour) loss of isolated service
	IT Resilience	Prolonged loss (>two weeks) of all key ICT systems or isolated critical systems (>one week).	Prolonged loss (>two weeks) of several key ICT systems, or short-term loss (<one week) of isolated critical ICT systems	Short-term loss (<one week) of several key ICT systems, or prolonged loss (>two weeks) of isolated key ICT systems	Short-term loss (<one week) of several non-key ICT systems, or short-term loss (>one week) of isolated key ICT systems	Short-term loss (<24 hours) of isolated ICT systems
Community & Wellbeing	Quality of Life	Prolonged period (>1 year) of reduced quality of life reported with the majority (> 50%) less than satisfied on at least 3 quality of life metrics	Prolonged period (>1 year) of reduced quality of life reported with a significant proportion of the population (> 25%) less than satisfied on at least 2 quality of life metrics	Prolonged period (>1 year) of reduced quality of life reported with a segment of the community (> 10%) less than satisfied on at least 1 quality of life metrics	Short to medium term (>1 month) of reduced quality of life for small segment of community (50 people to 10% of the population) which will not measurably impact on the Quality-of-Life Survey	Short term (<1 month) of reduced quality of life for small segment of community (<50 people) which will not measurably impact on the Quality-of-Life Survey
	Trust and Customer Satisfaction	Dissatisfaction and loss of long-term support from majority (more than 50%) of community and key stakeholders	Dissatisfaction and loss of long-term support from a significant proportion of community and key stakeholders (more than 25%)	Dissatisfaction and loss of long-term support from a segment of the community and key stakeholders (more than 10%)	Short to medium term (>1 month) dissatisfaction and loss of support from a small segment of the community (<50 people to 10% of the population)	Short term (<1 month) dissatisfaction and loss of support from a small segment of the community (<50 people)
	Health and Safety	Multiple fatalities, or serious injuries or illness (hospital admission) affecting members of the community associated with QLDC activities.	Single fatality, or multiple serious injuries or illnesses (hospital admission) to members of the community associated with QLDC activities.	Injury or illness requiring medical treatment and resulting in hospitalisation for one or more members of the community associated with QLDC activities.	Injury to one or more members of the community requiring medical treatment beyond first aid, but not resulting in hospitalisation.	Minor injury to a member of the community, requiring first aid, or no treatment.
Workforce	Recruitment and retention	Vacancies exceed 40% approved FTE	Vacancies exceed 30% approved FTE	Vacancies exceed 20% approved FTE	Vacancies exceed 10% approved FTE	Vacancies exceed >10% approved FTE
	Diversity and inclusion	Rolling turnover exceeds 40%	Rolling turnover exceeds 30%	Rolling turnover exceeds 20%	Rolling turnover exceeds 10%	Rolling turnover exceeds 40%
	Training and development	Endemic failures in service levels (refer to ‘extreme’ business continuity category) or prosecution for failing to meet legislative obligations (refer to ‘extreme’ legal category) or extreme impact on recruitment and retention (refer ‘extreme’ recruitment and retention sub-category)	Broad failures in service levels (refer to ‘significant’ business continuity category) or prosecution for failing to meet legislative obligations (refer to ‘significant’ legal category) or significant impact on recruitment and retention (refer ‘significant’ recruitment and retention sub-category)	Failures in service levels (refer to ‘major’ business continuity category) or enforcement for failing to meet legislative obligations (refer to ‘major’ legal category) or major impact on recruitment and retention (refer ‘major’ recruitment and retention sub-category)	Failures in service levels (refer to ‘moderate’ business continuity category) or enforcement for failing to meet legislative obligations (refer to ‘moderate’ legal category) or moderate impact on recruitment and retention (refer ‘major’ recruitment and retention sub-category)	Failures in service levels (refer to ‘minor’ business continuity category) or enforcement for failing to meet legislative obligations (refer to ‘minor’ legal category) or minor impact on recruitment and retention (refer ‘minor’ recruitment and retention sub-category)
	Health, Safety and Wellbeing	Multiple fatalities, or serious injuries or illness (hospital admission) associated with activities. Widespread (>50% of employees at least somewhat affected) deterioration in employee wellbeing	Single fatality, or multiple serious injuries or illnesses associated with activities. Significant deterioration in employee wellbeing affecting a significant proportion (>25% of employees at least somewhat affected) of the workforce	Injury or illness requiring medical treatment and resulting in a Lost Time Injury to one or more employees associated with activities. Noticeable deterioration in employee wellbeing affecting a portion (>10% of employees at least somewhat affected) of the workforce	Moderate injury to one or more employees requiring medical treatment beyond first aid, but not resulting in a Lost Time Injury. Some deterioration in employee wellbeing affecting a small portion (>5% of employees at least somewhat affected) of the workforce	Minor injury to employee, requiring first aid, or no treatment. Isolated cases of deteriorating wellbeing.
Environmental	Climate	Damage to property, community facility or infrastructure caused by storm event, flooding, desertification, or land instability, or impact on the economy as a result of climate change (refer to ‘extreme’ Financial, Business continuity, and Community and Wellbeing Categories)	Damage to property, community facility or infrastructure caused by storm event, flooding, desertification, or land instability, or impact on the economy as a result of climate change (refer to ‘significant’ Financial, Business continuity, and Community and Wellbeing Categories)	Damage to property, community facility or infrastructure caused by storm event, flooding, desertification, or land instability, or impact on the economy as a result of climate change (refer to ‘major’ Financial, Business continuity, and Community and Wellbeing Categories)	Damage to property, community facility or infrastructure caused by storm event, flooding, desertification, or land instability, or impact on the economy as a result of climate change (refer to ‘moderate’ Financial, Business continuity, and Community and Wellbeing Categories)	Damage to property, community facility or infrastructure caused by storm event, flooding, desertification, or land instability, or impact on the economy as a result of climate change (refer to ‘minor’ Financial, Business continuity, and Community and Wellbeing Categories)
	Air	Deterioration in air quality to a level that may cause an increase in mortality rate and hospital admissions, or prosecution (refer to ‘extreme’ legal sub-category).	Deterioration in air quality to a level that may cause an increase in medical treatment, or prosecution (refer to ‘significant’ legal sub-category).	Deterioration in air quality to a level that may cause an increase in ‘pharmacy first’ (or equivalent) treatment, or enforcement (refer to ‘major’ legal sub-category).	Deterioration in air quality affecting a localised area that may require health advisory measures to be communicated, or enforcement (refer to ‘moderate’ legal sub-category).	Short-term localised deterioration in air quality causing nuisance effects only
	Land	Extensive deterioration (>100ha) in land quality, being reduced land productivity or development potential, resulting in an ‘extreme’ financial cost or equivalent economic loss (refer to ‘extreme’ financial category)	Significant deterioration (>50ha) in land quality, being reduced land productivity or development potential, resulting in an ‘extreme’ financial cost or equivalent economic loss (refer to ‘extreme’ financial category)	Deterioration in land quality (>10ha), causing reductions in land productivity or development potential, resulting in a ‘major’ financial cost or equivalent economic loss (refer to ‘major’ financial category).	Deterioration in land quality (>2ha), causing reductions in land productivity or development potential, resulting in a ‘moderate’ financial cost or equivalent economic loss (refer to ‘moderate’ financial category).	Minor and localised deterioration in land quality, causing isolated and short-term reduction in land productivity or development potential, resulting in a ‘minor’ financial cost or equivalent economic loss (refer to ‘minor’ financial category).
	Water	Deterioration in water quality to a level that may cause an increase in mortality rate and multiple hospital admissions, or prosecution (refer to ‘extreme’ legal sub-category).	Deterioration in water quality to a level that may cause an increase in illnesses requiring medical treatment, or prosecution (refer to ‘significant’ legal sub-category).	Deterioration in water quality to a level that may cause an increase in treatments requiring ‘Pharmacy First’ (or equivalent) interventions, or enforcement actions (refer to ‘major’ legal sub-category).	Deterioration in water quality affecting a localized area that may require health advisory measures to be communicated, or enforcement actions (refer to ‘moderate’ legal sub-category).	Short-term localized deterioration in water quality causing nuisance effects only, resulting in health advisories or equivalent minor enforcement actions (refer to ‘minor’ legal sub-category).

Financial	Funding	Change in funding against annual or long-term plan assumptions >\$20 million	Change in funding against annual or long-term plan assumptions >\$10 million	Change in funding against annual or long-term plan assumptions >\$4 million	Change in funding against annual or long-term plan assumptions >\$1 million	Change in funding against annual or long-term plan assumptions >\$0.5 million
	Financing	Financial loss or unavoidable change in cost >\$20 million	Financial loss or unavoidable change in cost >\$10 million	Financial loss or unavoidable change in cost >\$4 million	Financial loss or unavoidable change in cost >1 million	Financial loss or unavoidable change in cost >\$0.5 million
Regulatory/Legal/Compliance	Regulatory	Extreme loss of trust and confidence (refer to ‘extreme’ trust and confidence category), widespread non-compliance resulting in increase in workload and/or confrontation with those subject to enforcement that leads to extreme Health, Safety and Wellbeing impacts (refer to ‘extreme’ Workforce Health, Safety and Wellbeing subcategory) extreme legal and financial repercussions (refer to extreme legal and financing subcategories respectively), and associated operational disruptions (refer to ‘extreme’ Business Continuity category).	Significant loss of trust and confidence (refer to ‘significant’ trust and confidence category), substantial non-compliance resulting in a significant increase in workload and/or confrontation with those subject to enforcement that leads to significant Health, Safety and Wellbeing impacts (refer to ‘significant’ Workforce Health, Safety and Wellbeing subcategory), significant legal and financial repercussions (refer to significant legal and financing subcategories respectively), and associated operational disruptions (refer to ‘significant’ Business Continuity category).	Major loss of trust and confidence (refer to ‘major’ trust and confidence category), notable non-compliance resulting in a major increase in workload and/or confrontation with those subject to enforcement that leads to major Health, Safety and Wellbeing impacts (refer to ‘major’ Workforce Health, Safety and Wellbeing subcategory), major legal and financial repercussions (refer to major legal and financing subcategories respectively), and associated operational disruptions (refer to ‘major’ Business Continuity category).	Moderate loss of trust and confidence (refer to ‘moderate’ trust and confidence category), moderate non-compliance resulting in a moderate increase in workload and/or confrontation with those subject to enforcement that leads to moderate Health, Safety and Wellbeing impacts (refer to ‘moderate’ Workforce Health, Safety and Wellbeing subcategory), moderate legal and financial repercussions (refer to moderate legal and financing subcategories respectively), and associated operational disruptions (refer to ‘moderate’ Business Continuity category).	Minor loss of trust and confidence (refer to ‘minor’ trust and confidence category), short term (<1 month) minor increase (<10%) in non-compliance, resulting in increase in workload and/or confrontation with those subject to enforcement that leads to minor Health, Safety and Wellbeing impacts (refer to ‘minor’ Workforce Health, Safety and Wellbeing subcategory) minor legal and financial repercussions (refer to minor legal and financing subcategories respectively), and associated operational disruptions (refer to ‘minor’ Business Continuity category).
	Legal/Compliance	Prosecution resulting in imprisonment of personnel and/or unrecoverable ‘extreme’ costs, or requiring a change in operations with associated ‘extreme’ costs (refer to 'extreme' financial category)	Prosecution with extended national media exposure and/or unrecoverable ‘significant’ costs, or requiring a change in operations with associated ‘significant’ costs (refer to 'significant' financial category)	Enforcement with short term national media exposure and/or extended regional or local media exposure and/or unrecoverable ‘major’ costs, or requiring a change in operations with associated ‘major’ costs (refer to 'mayor' financial category)	Enforcement with short term regional media exposure and/or extended local media exposure and/or unrecoverable ‘moderate’ costs, or requiring a change in operations with associated ‘moderate’ costs (refer to 'moderate' financial category)	Enforcement with limited local media exposure and/or unrecoverable ‘minor’ costs, or requiring a change in operations with associated ‘minor’ costs (refer to 'minor' financial category)
	Compliance	Multiple or isolated breach of statutory duty identified or discovered through audit/ inspection, resulting in ‘extreme’ financial or reputational cost and/or extreme legal consequences (refer to ‘extreme’ financial, legal and reputational subcategories).	Multiple or isolated breach of statutory duty identified or discovered through audit/ inspection, resulting in ‘significant’ financial or reputational cost and/or extreme legal consequences (refer to ‘significant’ financial, legal and reputational subcategories).	Multiple or isolated breaches of statutory duty identified or discovered through audit/ inspection, resulting in ‘mayor’ financial or reputational cost and/or extreme legal consequences (refer to ‘mayor’ financial, legal and reputational subcategories).	Isolated breaches of statutory duty identified or discovered through audit/ inspection, resulting in ‘moderate’ financial or reputational cost and/or extreme legal consequences (refer to ‘moderate’ financial, legal and reputational subcategories).	Isolated breach of statutory duty identified or discovered through audit/ inspection, resulting in ‘minor’ financial or reputational cost and/or extreme legal consequences (refer to ‘minor’ financial, legal and reputational subcategories).
Strategic/Political/Reputation	Strategic	Complete failure to achieve strategic objectives, resulting in extreme financial loss (refer to ‘extreme;’ financial category), extreme operational disruptions (refer to ‘extreme’ Business Continuity category, extreme political and legal consequences (refer to ‘extreme’ political and reputational subcategories) or extreme long-term loss of trust and confidence (refer to ‘extreme’ trust and confidence subcategory).	Significant failure to achieve key strategic objectives, resulting in significant financial loss (refer to ‘significant’ financial category), significant operational disruptions (refer to ‘significant’ Business Continuity category), significant political and legal consequences (refer to ‘significant’ political and reputational subcategories), or significant medium-term loss of trust and confidence (refer to ‘significant’ trust and confidence subcategory).	Partial failure to achieve important strategic objectives, resulting in major financial loss (refer to ‘major’ financial category), major operational disruptions (refer to ‘major’ Business Continuity category), major political and legal consequences (refer to ‘major’ political and reputational subcategories), or major short-term loss of trust and confidence (refer to ‘major’ trust and confidence subcategory).	Delays or setbacks in achieving strategic objectives, resulting in moderate financial loss (refer to ‘moderate’ financial category), moderate operational disruptions (refer to ‘moderate’ Business Continuity category), moderate political and legal consequences (refer to ‘moderate’ political and reputational subcategories), or moderate limited-term loss of trust and confidence (refer to ‘moderate’ trust and confidence subcategory).	Minor delays or adjustments in achieving strategic objectives, resulting in minor financial loss (refer to ‘minor’ financial category), minor operational disruptions (refer to ‘minor’ Business Continuity category), minor political and legal consequences (refer to ‘minor’ political and reputational subcategories), and minor short-term loss of trust and confidence (refer to ‘minor’ trust and confidence subcategory).
	Political	Government intervention, resulting in imposition of commissioners and removal of democratically elected members, political instability causing extreme operational disruptions (refer to ‘extreme’ Business Continuity category), extreme financial loss (refer to ‘extreme’ financial category), extreme political and legal consequences (refer to ‘extreme’ political and legal subcategories), or extreme long-term loss of trust and confidence (refer to ‘extreme’ trust and confidence and reputational subcategories).	Political instability causing significant operational disruptions (refer to ‘significant’ Business Continuity category), significant financial loss (refer to ‘significant’ financial category), significant political and legal consequences (refer to ‘significant’ political and legal subcategories), or significant medium-term loss of trust and confidence (refer to ‘significant’ trust and confidence and reputational subcategories).	Political instability causing major operational disruptions (refer to ‘major’ Business Continuity category), major financial loss (refer to ‘major’ financial category), major political and legal consequences (refer to ‘major’ political and legal subcategories), or major short-term loss of trust and confidence (refer to ‘major’ trust and confidence and reputational subcategories).	Political instability causing moderate operational disruptions (refer to ‘moderate’ Business Continuity category), moderate financial loss (refer to ‘moderate’ financial category), moderate political and legal consequences (refer to ‘moderate’ political and legal subcategories), or moderate limited-term loss of trust and confidence (refer to ‘moderate’ trust and confidence and reputational subcategories).	Political instability causing minor operational disruptions (refer to ‘minor’ Business Continuity category), minor financial loss (refer to ‘minor’ financial category), minor political and legal consequences (refer to ‘minor’ political and legal subcategories), and minor short-term loss of trust and confidence (refer to ‘minor’ trust and confidence and reputational subcategories).
	Reputational	Damage to reputation resulting in extreme loss of trust and confidence (refer to ‘extreme’ trust and confidence subcategory), extreme financial loss (refer to ‘extreme’ financial category), extreme operational disruptions (refer to ‘extreme’ Business Continuity category), or extreme political and legal consequences (refer to ‘extreme’ political and legal subcategories).	Damage to reputation resulting in significant loss of trust and confidence (refer to ‘significant’ trust and confidence subcategory), significant financial loss (refer to ‘significant’ financial category), significant operational disruptions (refer to ‘significant’ Business Continuity category), or significant political and legal consequences (refer to ‘significant’ political and legal subcategories).	Damage to reputation resulting in major loss of trust and confidence (refer to ‘major’ trust and confidence subcategory), major financial loss (refer to ‘major’ financial category), major operational disruptions (refer to ‘major’ Business Continuity category), or major political and legal consequences (refer to ‘major’ political and legal subcategories).	Damage to reputation resulting in moderate loss of trust and confidence (refer to ‘moderate’ trust and confidence subcategory), moderate financial loss (refer to ‘moderate’ financial category), moderate operational disruptions (refer to ‘moderate’ Business Continuity category), or moderate political and legal consequences (refer to ‘moderate’ political and legal subcategories).	Damage to reputation resulting in minor loss of trust and confidence (refer to ‘minor’ trust and confidence subcategory), minor financial loss (refer to ‘minor’ financial category), minor operational disruptions (refer to ‘minor’ Business Continuity category), and minor political and legal consequences (refer to ‘minor’ political and legal subcategories).

14 APPENDIX B - RISK LIKLIHOOD TABLE

Likelihood	Single Event Description	Recurring Event Description
Very Likely	Very High probability (>90%)	Could occur several times a year
Likely	Likely probability (60%-90%)	May arise about once every 1-5 years
Moderate	Moderate probability (25% to 60%)	May arise about once every 5 years
Unlikely	Unlikely probability (2-25%)	May arise about once every 5 to twenty years
Rare	Low probability (<2%) of occurring in next 12 months Frequency of once every 20+ years	Unlikely during the next twenty years

15 APPENDIX C- RISK MATRIX – RISK LEVEL TABLE

		Consequence				
		Minor	Moderate	Major	Significant	Extreme
Likelihood	Very Likely	M	M	H	VH	VH
	Likely	L	M	H	H	VH
	Moderate	L	M	M	H	VH
	Unlikely	i	L	M	M	H
	Rare	i	i	L	L	M

Attachment A: OVP Councillor Workshop – summary slides

Optimal Visitation Project

Councillor Workshop Update

February 25, 2025

Project Overview

Project Timeline and Partners

- June 2024 - May 2025
 - Key project from the region's DMP, Travel to a thriving future
 - Commissioned by QLDC & DSL | Developed by Griffith University (Prof. Susanne Becken, Prof. James Higham, Dr. Oz Sahin), Fresh Info (Shane Vuletich), and Tāke Tuia (Darren Rewi)
-

The Project Team

Professor
Susanne Becken



Professor
James Higham



Shane
Vuletich



Dr. Oz
Sahin



Darren
Rewi



FRESH INFO



Agenda

- Destination Context + Priorities
 - Stakeholder Engagement
 - Demand Model
 - Dynamic Model
 - Timeline and Next Steps
 - Future Improvements and Questions
 - Questions + Discussion
-

The Task

To create an optimal visitation model that will enable effective scenario planning and informed decision-making within the district.

Noting:

- Optimal visitation considers the intensity level, timing and form of visitation to a destination which generates the optimal impact on that area in terms of environmental, social, cultural and economic wellbeing.
- The model developed through this process will be considered 'Generation 1' and future iterations of the model will be required to improve the product and fill data gaps.

Understanding the Destination – VICE model



Overview: Three Connected Workstreams

Destination context and priorities

- Communicate with stakeholders and partners
- Understand pressure points and priority issues
- Embed aspirations of rūnaka
- Connect to other planning work where possible

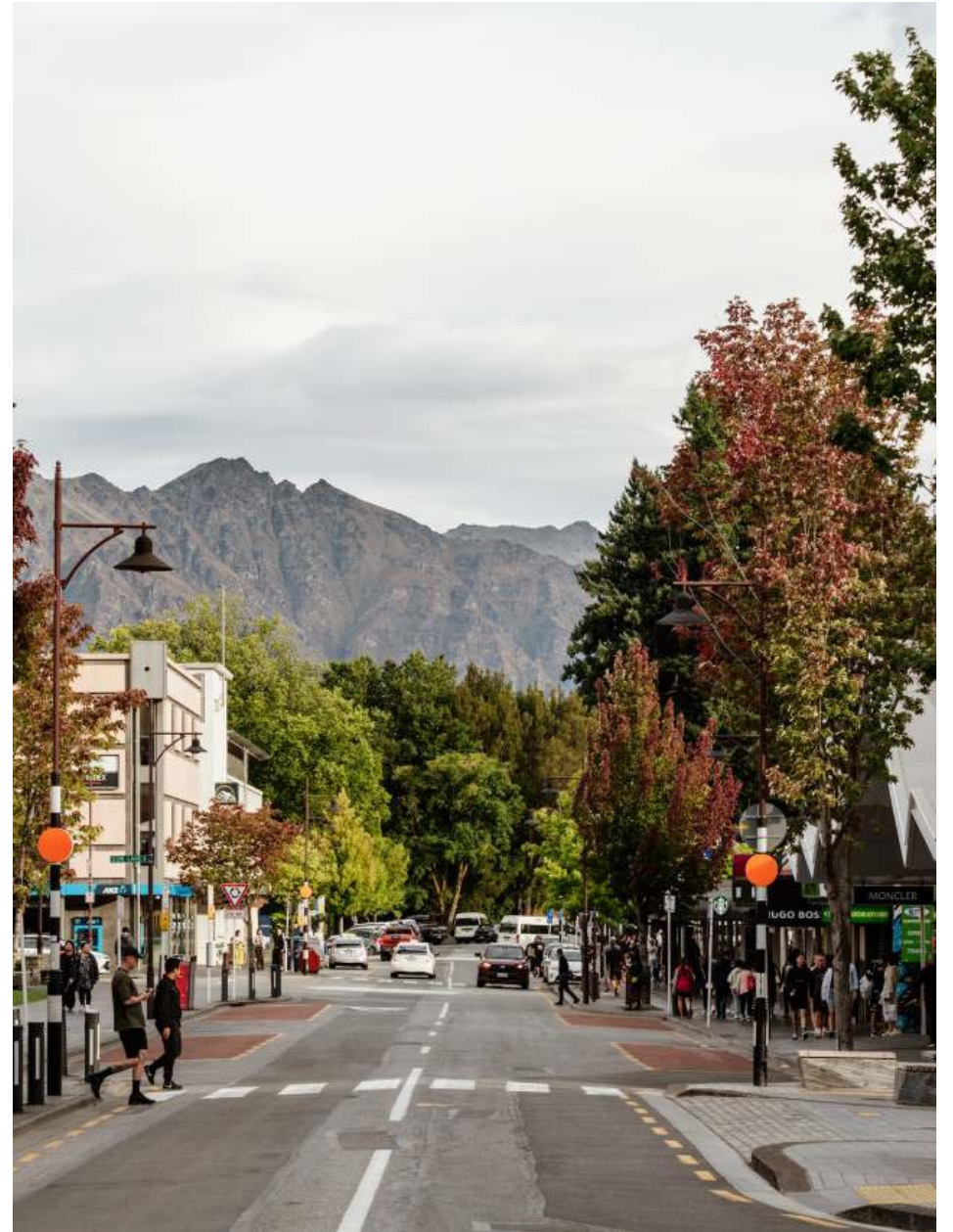
Tourism Demand Model

- Integrate relevant tourism data sources in a robust model
- Consider markets, timing and two geographic sub-regions
- Derive core optimisation metrics
- Build scenario functionality

Dynamic Model Proof of Concept

- Incorporates Tourism Demand Model
- Includes additional variables
- Captures the logic of how the system behaves

Destination Context and Priorities

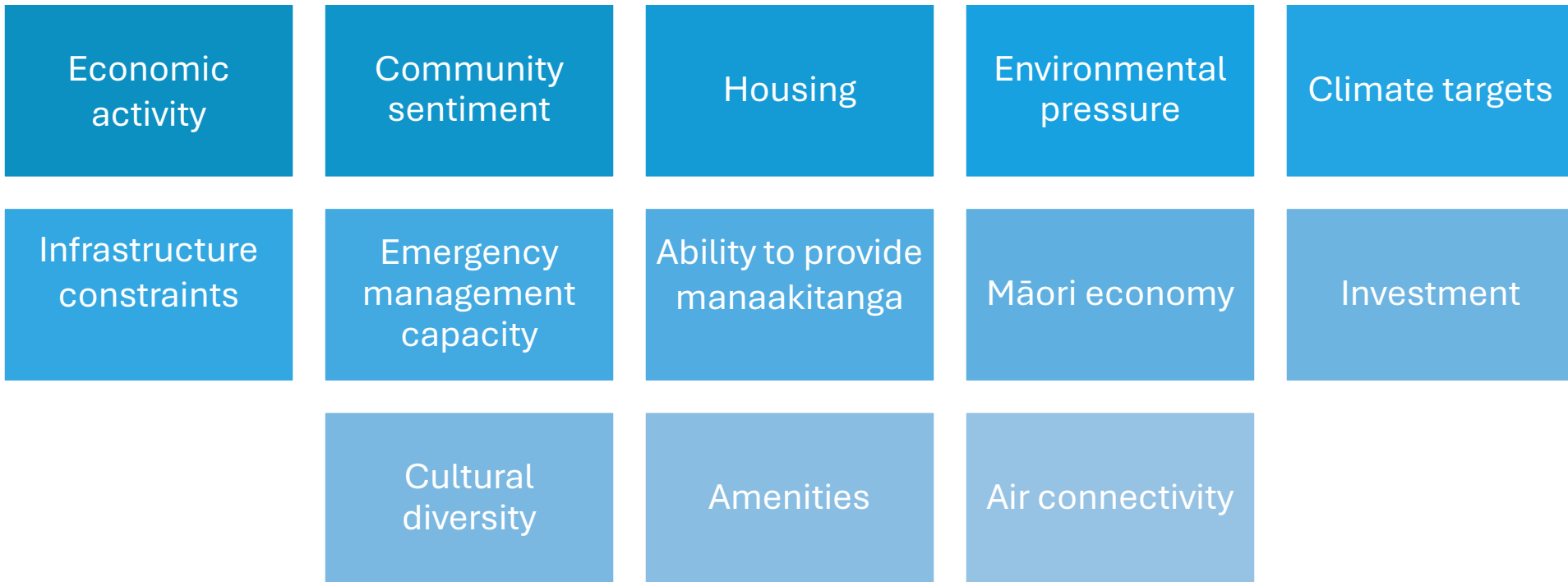




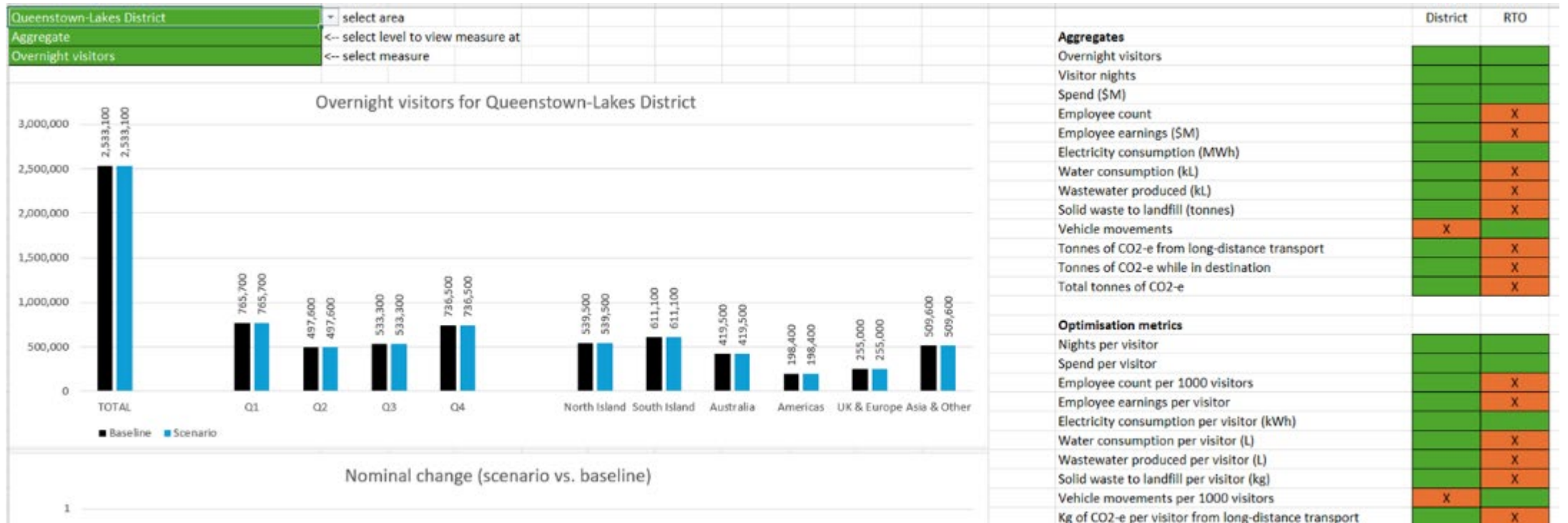
Partnerships and Engagement

- Partnership with Tuawhenua who helped initiate a series of hui; kōrero with Te Puni Kokiri, Mana Tahuna, KUMA Tāhuna
- Build on previous work, review of strategies and plans
- Three workshops to discuss priorities and understand priorities & connections

Optimisation Considerations and Constraints



Tourism Demand Model



Demand Model - Fundamentals

- Provide a 'baseline' (2019) view of tourism demand in the Queenstown-Lakes District
- Link baseline visitor demand to selected supply-side variables to understand relationships
- Build functionality to allow users to run "what if" scenarios
- Developed in Excel for transparency, updateability, and ease of use



Tourism Demand Model - Data Sources

Accommodation Data Programme, MBIE	Hotel Occupancy and ADR Data, Fresh Info	Monthly Regional Tourism Estimates, MBIE
Daily Expenditure Estimates, Marketview	Hotel Annual Operating Survey, Hotel Council Aotearoa	Queenstown Airport Passenger Movement Data, Queenstown Airport
Daily Unique Regional population Estimates, Stats NZ	International Visitor Arrivals, Stats NZ	Short-term Rental Accommodation Estimated, AirDNA
Domestic Visitor Survey, Fresh Info & AA	International Visitor Survey, MBIE	Vehicle Movement Data, Waka Kotahi
Electricity Consumption Data, Aurora Networks	Monthly Unique Regional Population Estimates, Stats NZ	Visitor Volume Estimates, AirDNA

What the Model Captures

North Island
South Island
Australia
Americas
UK & Europe
Asia & Other
TOTAL

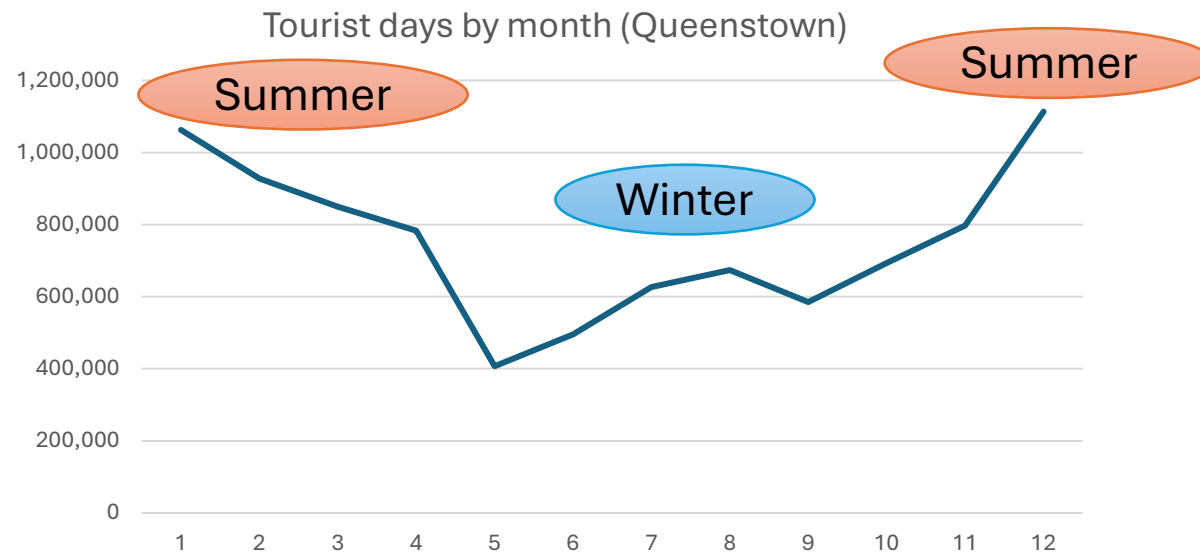
Aggregates

Overnight visitors
Visitor nights
Spend (\$M)
Employee count
Employee earnings (\$M)
Electricity consumption (MWh)
Water consumption (kL)
Wastewater produced (kL)
Solid waste to landfill (tonnes)
Vehicle movements
Tonnes of CO2-e from long-distance transport
Tonnes of CO2-e while in destination
Total tonnes of CO2-e

District	RTO
	X
	X
	X
	X
	X
X	
	X
	X
	X

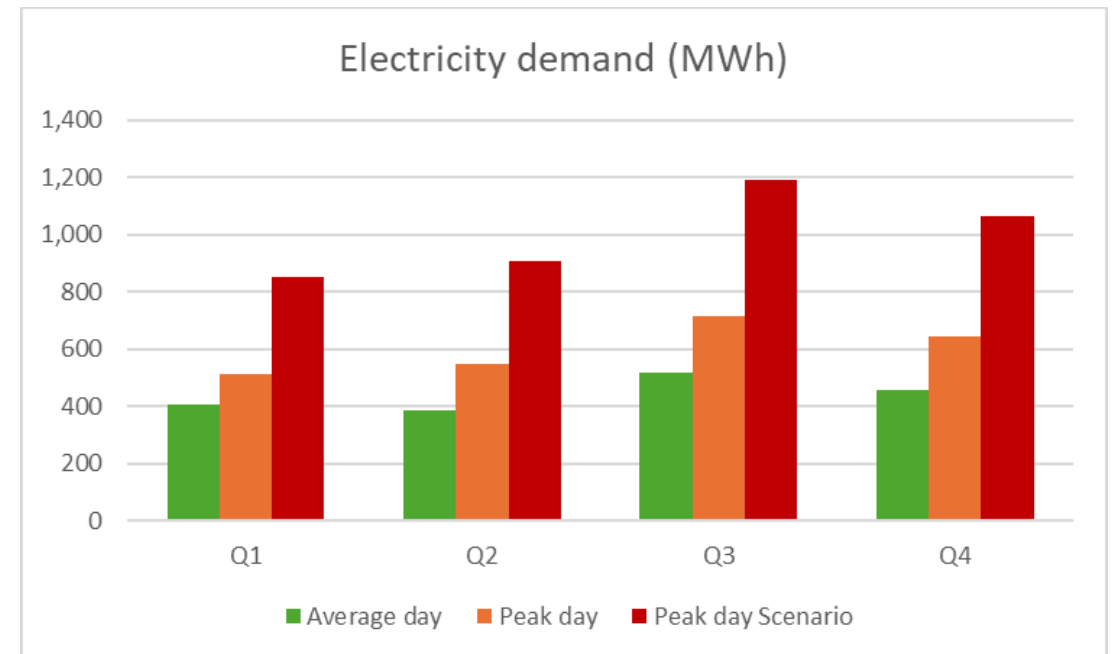
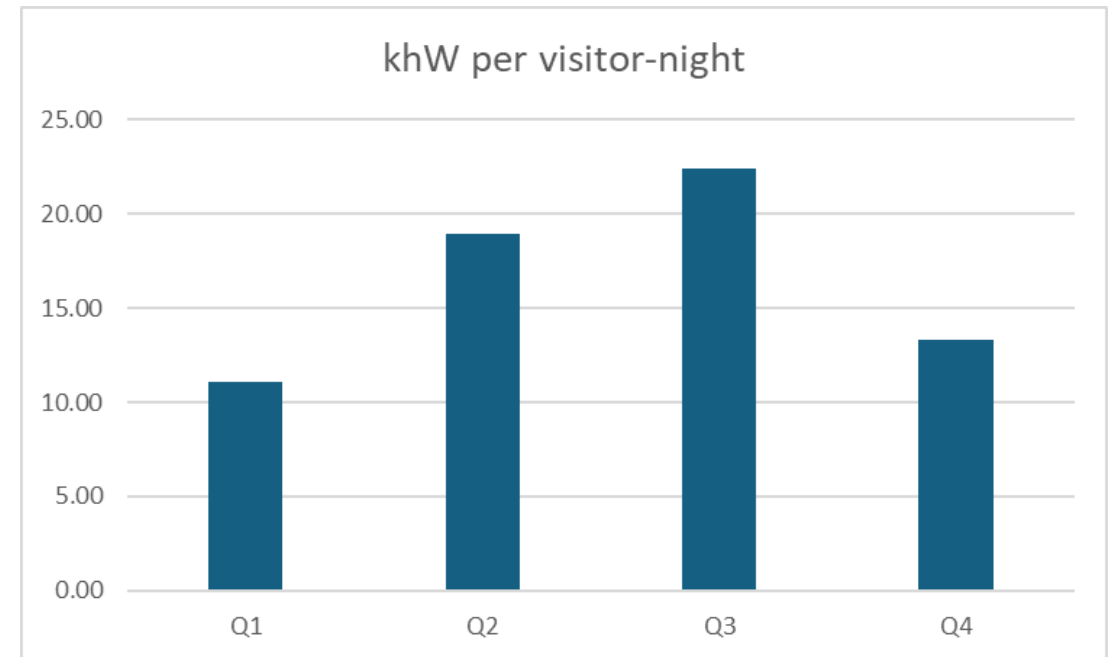
Understanding Peak Demand

- Visitor arrivals are not evenly distributed during the year.
- E.g. 2019 arrivals show summer peak and smaller winter peak



Electricity Demand

- Based on electricity data, we estimate kWh per visitor-night
- Estimate 'average' demand versus peak
- Consider implications of a growth scenario (5% annual for 10 years) for peak daily demand





Employment Scenario

Paste

Clipboard

Calibri 10

B *I* U

Font

General

Alignment

Number

Conditional Formatting

Format as Table

Cell Styles

Styles

Insert

Delete

Format

Cells

Editing

Sensitivity

Add

5% growth annually for 10 years

A5

FileHomeInsertPage LayoutFormulasDataReviewViewAutomateHelpAcrobat

Paste

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Add-ins

Analyze Data

Add-ins

Create PDF and Share link

Adobe Acrobat

Create PDF and Share via Outlook

Add-ins

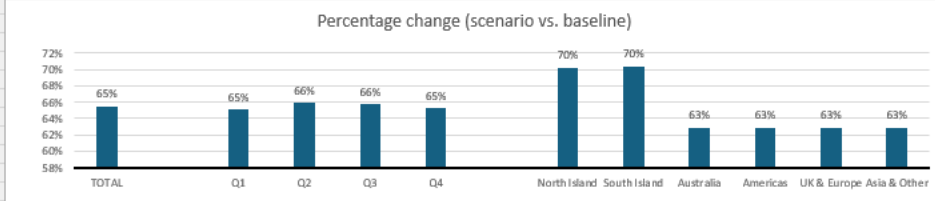
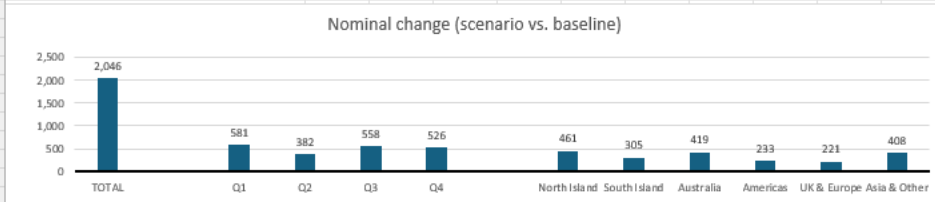
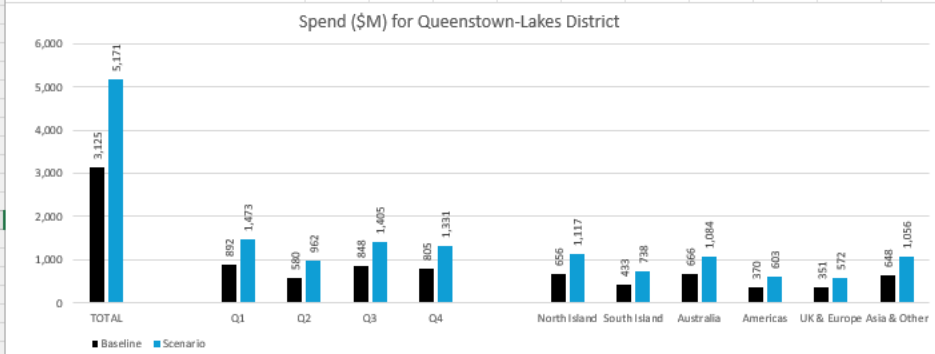
Get Jira Data

Jira Cloud

M16

fx

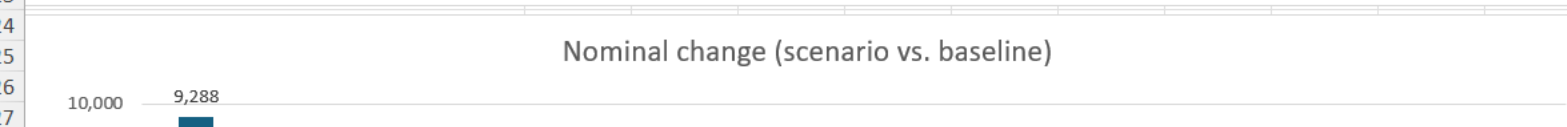
Queenstown-Lakes District	<-- select area
Aggregate	<-- select level to view measure at
Spend (\$M)	<-- select measure



	District	RTO
Aggregates		
Overnight visitors		
Visitor nights		
Spend (\$M)		
Employee count		X
Employee earnings (\$M)		X
Electricity consumption (MWh)		
Water consumption (kL)		X
Wastewater produced (kL)		X
Solid waste to landfill (tonnes)		X
Vehicle movements	X	
Tonnes of CO2-e from long-distance transport		X
Tonnes of CO2-e while in destination		X
Total tonnes of CO2-e		X
Optimisation metrics		
Nights per visitor		
Spend per visitor		
Employee count per 1000 visitors		X
Employee earnings per visitor		X
Electricity consumption per visitor (kWh)		
Water consumption per visitor (L)		X
Wastewater produced per visitor (L)		X
Solid waste to landfill per visitor (kg)		X
Vehicle movements per 1000 visitors	X	
Kg of CO2-e per visitor from long-distance transport		X
Kg of CO2-e per visitor while in destination		X
Total kg of CO2-e per visitor		X
Visitor metrics		
Spend per visitor night		
Employee count per 1000 visitor nights		X
Employee earnings per visitor night		X
Electricity consumption per visitor night (kWh)		
Water consumption per visitor night (kL)		X
Wastewater produced per visitor night (L)		X
Solid waste to landfill per visitor night (kg)		X
Vehicle movements per 1000 visitor nights	X	
Kg of CO2-e per visitor night from long-distance transport		X
Kg of CO2-e per visitor night while in destination		X
Total kg of CO2-e per visitor night (kg)		X
Per \$1M of spend		
Employee count per \$1M of spend		X
Employee earnings per \$1M of spend		X
Electricity consumption per \$1M of spend (kWh)		

[User notes](#)
[Outputs -->](#)
[Summary](#)
[Annual](#)
[Quarter](#)
[Market](#)
[Peaks](#)
[Quarterly tables-->](#)
[Core-Q](#)
[Effects-Q](#)
[Peak tables-->](#)
[Core-P](#)
[Effects-P](#)
[Inputs -->](#)

A3 Employee count



Nights per visitor		
Spend per visitor		
Employee count per 1000 visitors		X
Employee earnings per visitor		X
Electricity consumption per visitor (kWh)		
Water consumption per visitor (L)		X
Wastewater produced per visitor (L)		X
Solid waste to landfill per visitor (kg)		X
Vehicle movements per 1000 visitors	X	
Kg of CO2-e per visitor from long-distance transport		X

The 5% Growth Scenario Leads to

- Total number of visitor nights in the District would increase from 9.98 million in 2019 to 16.26 million in 2029.
- Number of visitors to the Queenstown RTO alone would increase from 2.1 million to 3.5 million.
- The number of employees in tourism in the QLD would increase from 14,236 in 2019 to 23,524.
- Employee earnings would almost double from \$494 million to \$817 million in this scenario.
- Carbon emissions as a result of destination expenditure would increase from 508 kilo-tonnes of GHG to 841 kilo-tonnes.

What does this mean for infrastructure planning?

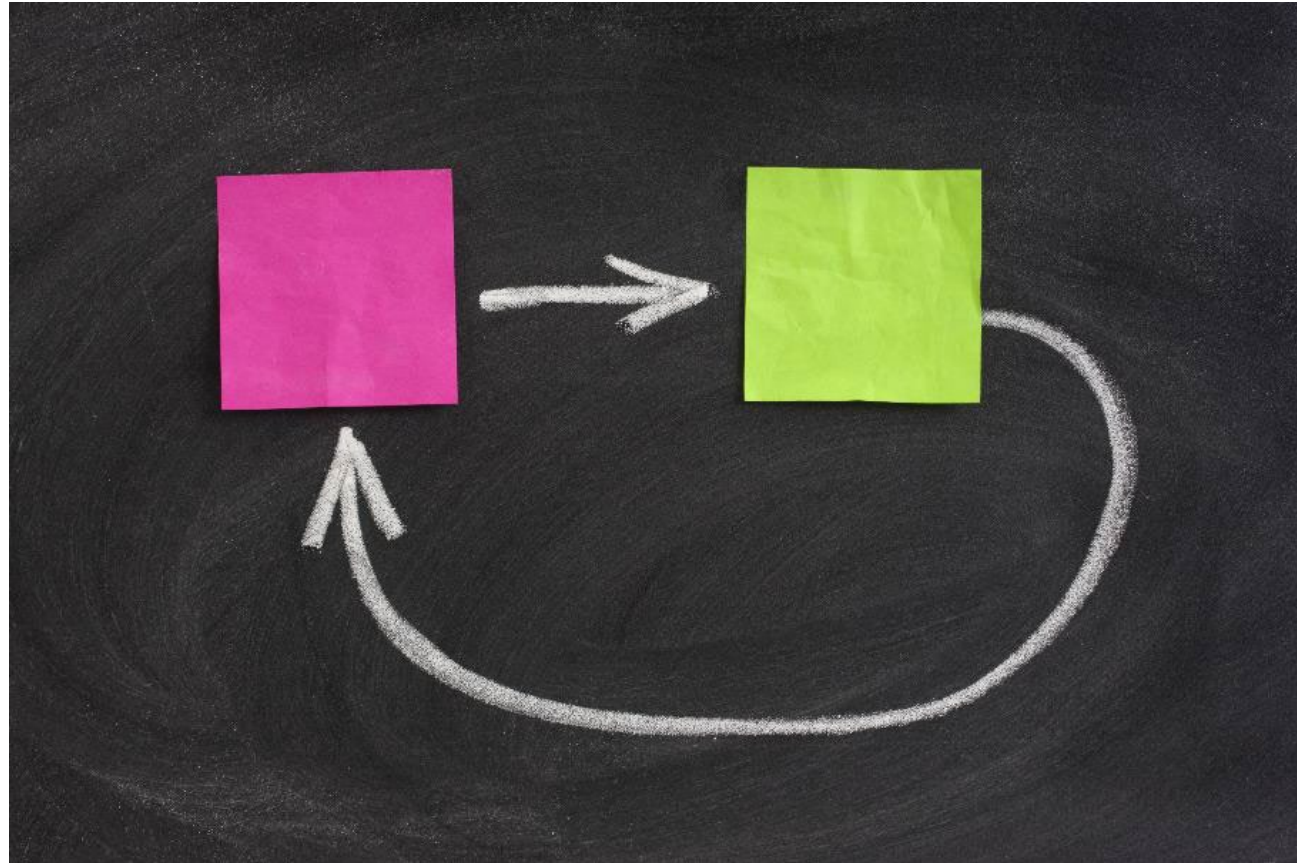
Or what would need to be true for QLDC to sustain a 5% compounding growth rate for a decade?

Caveat (as for any model)

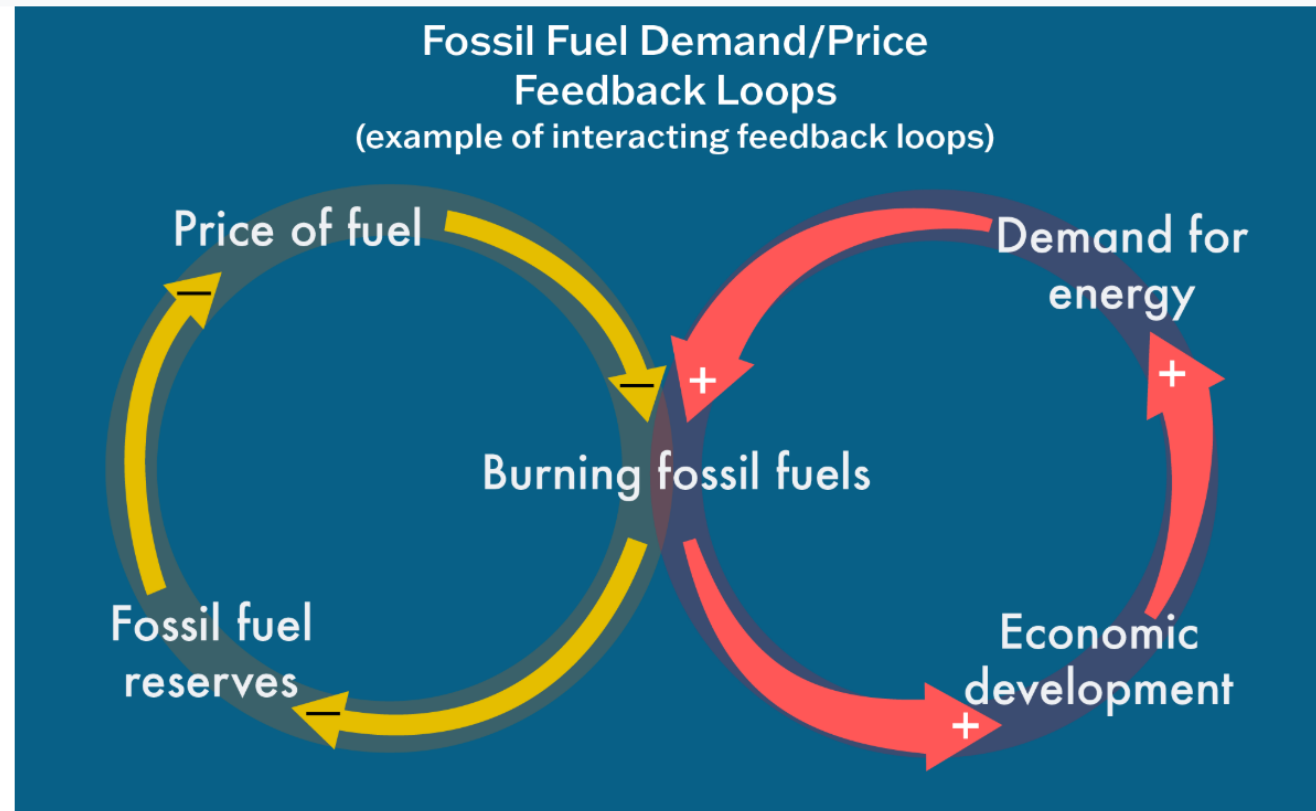
- Tourism activity is constrained by the carrying capacity of the tourism system, e.g. bed capacity.
- The future spatial distribution of future tourism activity is likely to be different to the current distribution (e.g. Central Otago).
- Visitor behaviour is likely to change over time in response to availability, prices, and constraints/congestion.
- The model does not take into account policy interventions or other macro drivers of change.
- The model is to be used to explore scenarios; the data is not suited for projections.



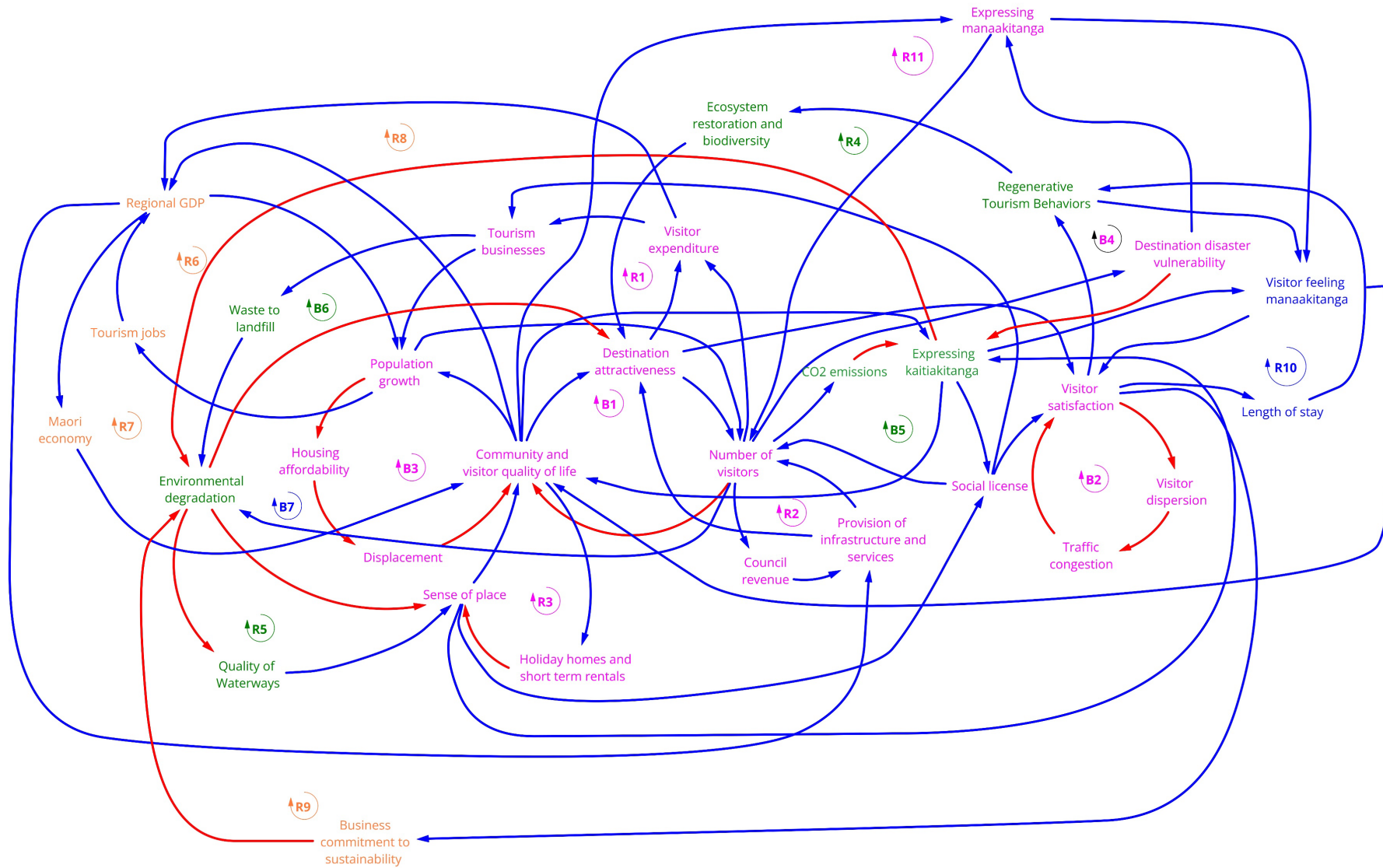
Dynamic Model Proof of Concept



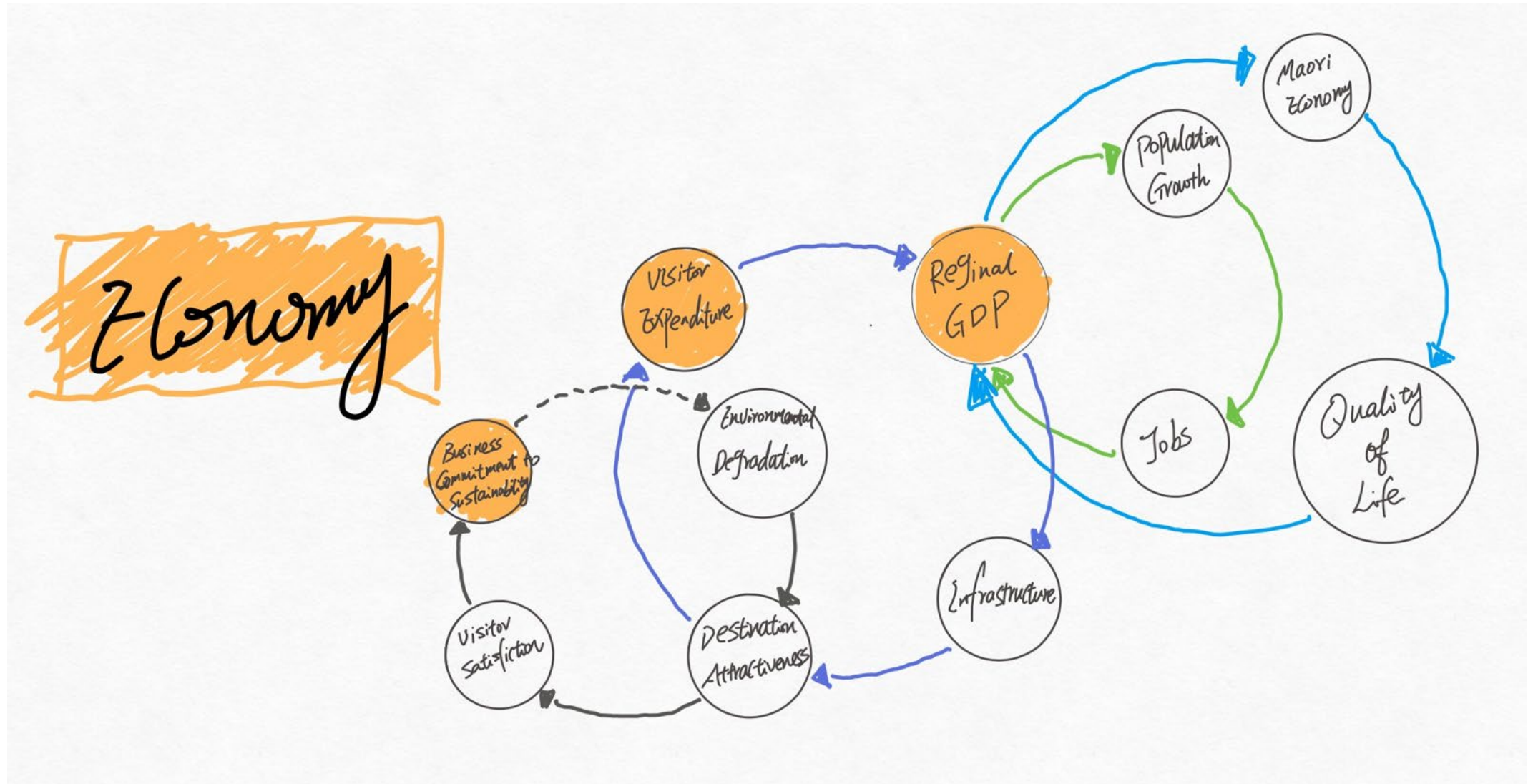
Balancing and Reinforcing Feedback Loops



Overall Conceptual Model of VICE in the Region



Economic Loops – All Reinforcing



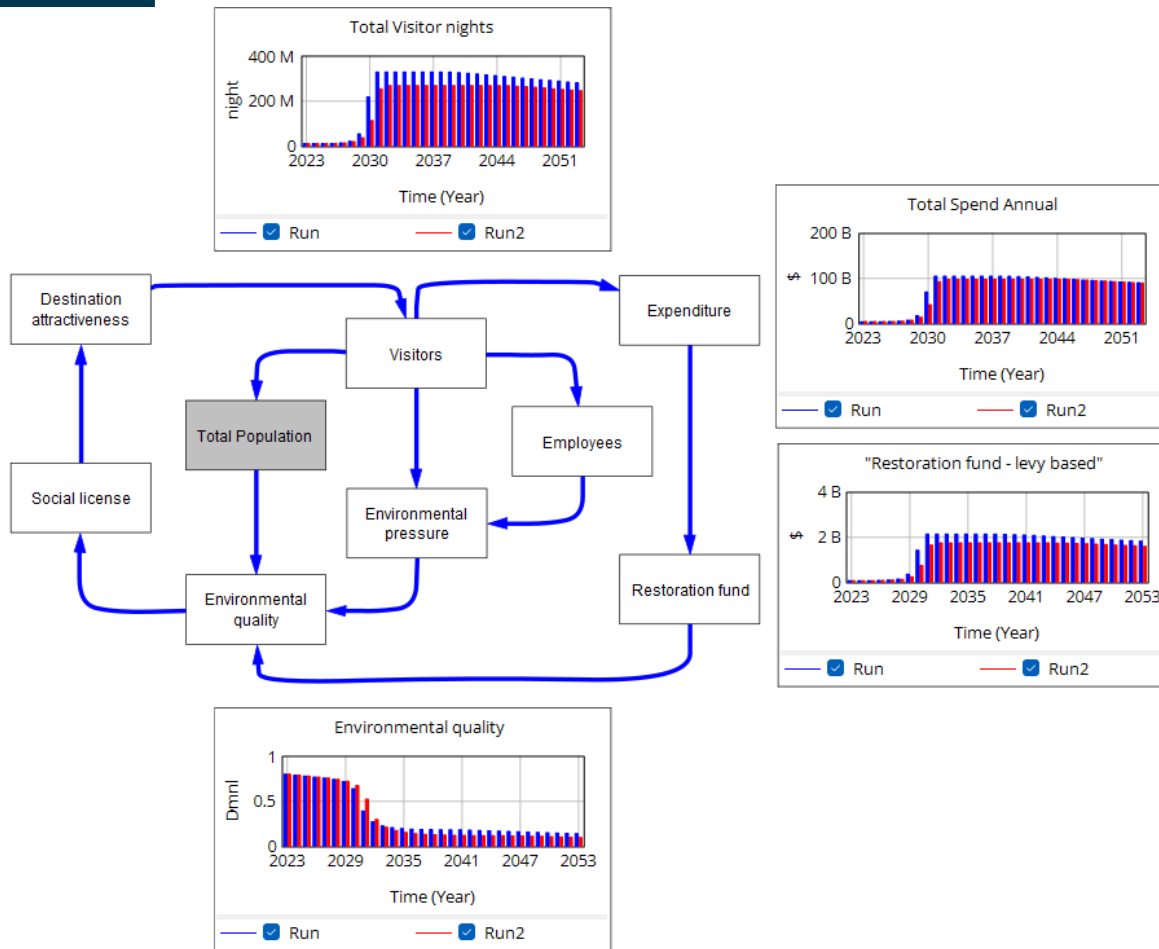
Impacts on the Environment

- **Loop Degrading Waterways and Loss of Taonga:**

Environmental degradation (+) → Quality of Waterways (-) → Sense of place (-) → Expressing kaitiakitanga (-) → Environmental degradation (+)

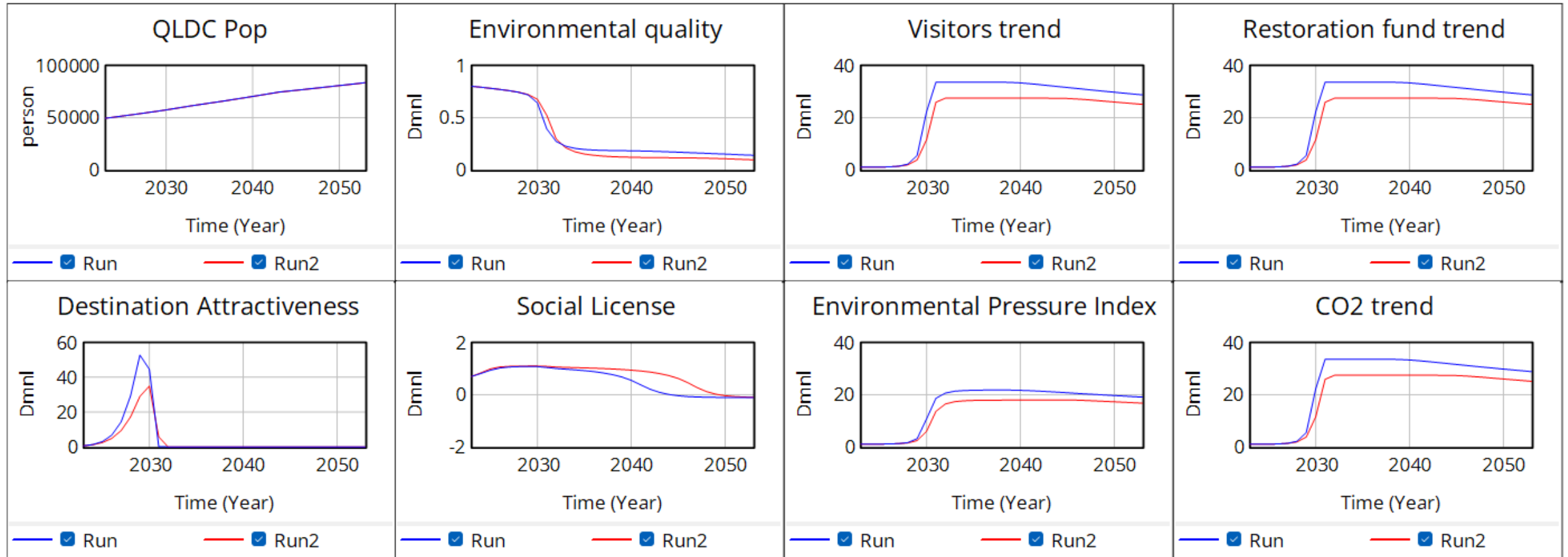
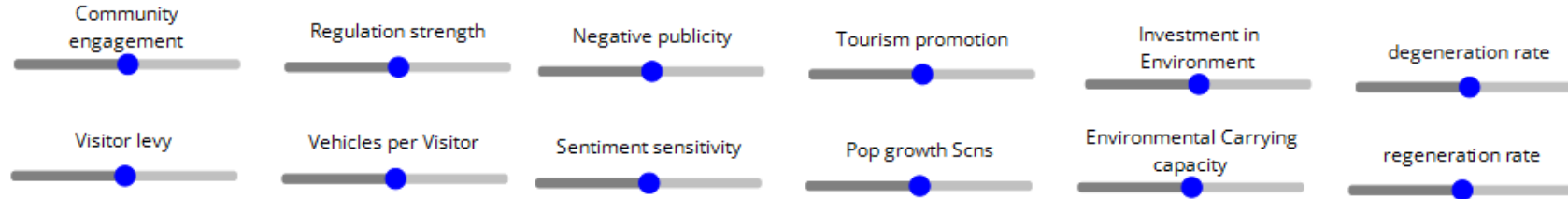


Developing a Dynamic Model Prototype



- Focused on key aspects of the system, including environmental quality
- Simulates the *behaviour* of the system, informed by partners and stakeholders and data where possible
- Assumed simple, linear relationships that need to be improved with better data
- Use for what-if scenario analysis

Dashboard – Proof of Concept



Timeline and Next Steps

- Milestone 4 : February 1 – May 1 2025 : Scenario Analysis, Communication, and Training
 - Scenarios co-created with stakeholders and model tested/validated; apply plausible future scenarios and explore costs and benefit of scenarios; develop dashboard interface; communication and training; consider opportunities for refinement and improvement).
 - Stakeholder Workshops – February 25 + 26
 - Training Session of Demand + Dynamic Model – March
 - Handover Session with the DMSG – Mid April
 - Project close – May 1
-

Future Improvements and Questions

- More granular data is needed (e.g. visitor activity ‘at place’).
- Environmental and social impacts require better data to be modelled (including to allow tourism attribution).
- Sub-models are important, e.g. for traffic.
- How will growth scenarios fit with the destination management plan?
- Who will pay for the expanded infrastructure required?
- What policy interventions could be made to achieve ‘more optimal’ outcomes?
- How to decouple economic growth (i.e. expenditure) from carbon emissions?

Questions and Discussion
