Council Report | Te Rīpoata Kaunihera ā-rohe



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Lake Hayes Estate Shotover Country Bridesdale Reserve Management Plan 2021 Adoption 19 August 2021

Report for Agenda Item 2 | Rīpoata moto e Rāraki take 2

Department: Community Services

Title | Taitara Lake Hayes Estate Shotover Country Bridesdale Reserve Management Plan 2021 Adoption

PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

- 1 The purpose of this report is to consider the Lake Hayes Estate Shotover Country Bridesdale Reserve Management Plan 2021 for adoption, in accordance with the Reserves Act 1977.
- 2 RECOMMENDATION | NGĀ TŪTOHUNGA

That the Community & Services Committee

- 1. Note the contents of this report; and
- 2. Either
 - i. **Recommend** to Council that the Lake Hayes Estate Shotover Country Bridesdale Reserve Management Plan 2021 is adopted.
 - ii. **Exercise** the Minister of Conservation's consent (under delegation) to approve the Lake Hayes Estate Shotover Country Bridesdale Reserve Management Plan 2021.

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Reviewed by:

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5/08/2021

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CONTEXT | HOROPAKI

- 3 Section (41) of the Reserves Act 1977 (the Act) states recreation reserves under Council's administration are required to have reserve management plans, prepared in accordance with the Act.
- 4 The Community and Services Committee (C&S Committee) agreed to recommend to Council that an omnibus reserve management plan was prepared for the Lake Hayes Estate, Shotover Country and Bridesdale (LHESCB) reserves on 27 February 2020.
- 5 The Draft LHESCB Reserve Management Plan (Draft RMP) was approved for public consultation by the C&S Committee on 25 February 2021.
- 6 Public consultation on the Draft RMP opened on 29 March 2021 and closed on 28 May 2021.
- 7 There were 13 submissions received within the advertised notice period and no late submissions.
- 8 The Draft RMP describes the general intentions for the use, maintenance, protection, preservation and development of the LHESCB reserves, through a series of objectives and policies. These will assist with decision making regarding development and use of the reserves.

ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU

- 9 The LHESCB Reserve Management Plan 2021 (refer **ATTACHMENT A**) has been prepared in accordance with the Act. Following the hearing of submissions the final step is for Council to adopt the plan under delegation from the Minister of Conservation.
- 10 There was a hearing of submissions on 26 July 2021 at the QLDC Council Chambers before a hearings panel consisting of C&S Committee members Councillors Heath Copland (Chair), Niki Gladding and Glyn Lewers.
- 11 The Summary of Submissions and Amendments (refer **ATTACHMENT B**) summarises all submissions, the officer comment for the hearing and the changes made following deliberations.
- 12 The submissions have been grouped into themes below with comment on the changes.

Range of reserve types and experiences

- 13 The Lake Hayes Estate & Shotover Country Community Association (LHESCCA) suggested a wider range of ages and abilities needed to be catered for in the reserves.
- 14 The text has been amended to include an additional policy:
 - 4.3.1 Activities

c. Consider all ages and abilities when facilities are upgraded and new facilities provided.

Playgrounds and facilities

- 15 The LHESCCA and several individual submitters suggested that developed recreation and social spaces were urgently needed in Shotover Country to meet the provision for a range of reserve types in that area. Two submitters requested more facilities in Bridesdale reserves.
- 16 The text has been amended to read:

4.4.5 Merton Park

a. Consider development of <u>Develop</u> local park facilities including play equipment, park furniture and planting.

4.4.13 Bridesdale Farm Park – unnamed

Policies

a. Consider development of local park facilities including recreation equipment, park furniture and toilets.

4.4.13 Bridesdale Farm Pocket Park – unnamed

Policies

a. Consider development of local park facilities including recreation equipment and park furniture.

Cricket pitch

- 17 The LHESCCA and Queenstown Cricket Club sought for the addition of new cricket pitch/s at Shotover Country sports field, while ensuring a multi-use outcome. The Shotover Country sports field & Headley Drive reserve policies already provide for a cricket pitch. However an objective was added in support of multi-use development.
- 18 The text has been amended to read:

4.4.7 Shotover Country sports field & Headley Drive

Objectives

d. To enhance the multiple recreation and community uses of the reserve.

Natural reserves and pest control

- 19 Multiple submissions sought for additional tree planting, ecological enhancement, amenity planting and pest control.
- 20 The text has been amended to read:

4.3.8 Trees, Landscaping and Ecology

a. Encourage community engagement and involvement in selecting, planting and caring for reserve plantings that support <u>resilient</u> biodiversity, <u>resilient communities</u> and provide amenity that complements the character and functions of reserves.

b. Enable ecological enhancement of reserves through initiatives such as that support native revegetation, endemic species habitat and sustainable water quality practices.

b. Enable initiatives that support increased native and, where appropriate, non-native habitat to support biodiversity and sustainable water quality.

c. Monitor and control <u>pest species, such as noxious</u> weeds, wildings and rabbits, where <u>practicable</u>.

4.4.13 Bridesdale Farm Park – unnamed

Policies

b. Plant to provide for ecological enhancement, amenity and climate change resilience.

4.4.14 Bridesdale Farm Pocket Park – unnamed

<u>Policies</u>

b. Plant to provide for ecological enhancement, amenity and climate change resilience.

Bridesdale parking and access

21 Kjet submitted to amend policies that enable the access to a consented ferry stop to be improved and allow for licences of activities other than recreation activities. While the current policies do not restrict these improvements or activities, thought was given to enhancing provision for active transport.

22 The text has been amended to read:

4.3.3 Access

e. Consider the development of car and bike parking to the extent that they do it does not limit the capacity of the reserve to provide quality recreation open space. This means there must be consideration to limit hard surfaces and maintain the open space and ecological benefits of the reserve.

f. Encourage active travel through the provision of bike parking and facilities.

Smoking

- 23 The Southern District Health Board submitted supporting smoke free reserves, the development of accessible facilities and active use trails. After deliberations a smoke free policy was added and an amendment was made to an access policy in order to better ensure the Draft RMP aligns with the QLDC Disability Policy.
- 24 The text has been amended to read:

4.3.3 Access

b. <u>Ensure accessibility is aligned with the QLDC Disability Policy when facilities are upgraded and new facilities are provided.</u> Provide playgrounds, paths or fitness equipment that will give consideration to providing opportunities for people with limited mobility.

4.3.11 Smoke Free

a. Ensure the reserves are smoke free to promote health for all users.

- 25 This report identifies and assesses the following reasonably practicable options for assessing the matter as required by section 77 of the Local Government Act 2002:
- 26 <u>Option 1</u> Recommend to Council to approve the LHESCB RMP for adoption
- 27 Advantages:
 - 28 Approving the LHESCB Reserve Management Plan 2021 will enable the community to have a shared vision for the use, management and development of reserves.
 - 29 This will support Council's obligation under the Act to prepare reserve management plans for recreation reserves.
- 30 Disadvantages:

31 None.

- 32 <u>Option 2</u> Do not recommend to Council to approve the LHESCB Reserve Management Plan 2021 for adoption.
- 33 Advantages:
- 34 None.
- 35 Disadvantages:
- 36 There will be no Reserve Management Plan for the LHESCB reserves.
 - 37 This will not support Council's obligation under the Act to prepare reserve management plans for recreation reserves.

- 38 The community will not have a clear set of objectives and policies to guide management of the reserves.
- 39 This report recommends **Option 1** for addressing the matter.

CONSULTATION PROCESS | HĀTEPE MATAPAKI:

> SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA

- 40 This matter is of low significance, as determined by reference to the Council's Significance and Engagement Policy because of the demonstrated community interest and potential impacts on the Council's Ten Year Plan.
- 41 The persons who are affected by, or interested in this matter, are the residents/ratepayers of the Queenstown Lakes District and visitors to, and users of, the LHESCB reserves.
- 42 The Council has consulted and heard submissions on the Draft LHESCB Reserve Management Plan 2021 under s119 of the Reserves Act.

RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

- 43 This matter relates to the Environmental risk category. It is associated with RISK00009 Ineffective management of community assets within the <u>QLDC Risk Register</u>. This risk has been assessed as having a high inherent risk rating.
- 44 The approval of the recommended option will support the Council by allowing us to implement additional controls for this risk. This shall be achieved by approving the LHESCB Reserve Management Plan 2021 which sets out the vision, character and uses of the reserves.

FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

45 In the ten year plan which was adopted on the 30th June 2020 there is a budget of \$276,000 to upgrade McBride Park and \$120,000 to upgrade the Lake Hayes Countryside trail in year 1 (2021/22). There is a budget of 90,000 in year 6 (2026/27 for Widgeon Place Recreational improvements.

COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

46 The following Council policies, strategies and bylaws were considered:

- The LHESCB Reserve Management Plan 2021 aligns with the principles of the QLDC Vision Beyond 2050: <u>https://www.qldc.govt.nz/vision-beyond-2050/</u>
- Is in accordance with the Reserves Act 1977.
- Local Government Act 2002.
- Parks & Open Spaces Strategy 2017 and Draft Parks and Open Spaces Strategy 2021.

- Proposed and Operative District Plan.
- 47 The recommended option is consistent with the principles set out in the named policy/policies.

LEGAL CONSIDERATIONS AND STATUTORY RESPONSIBILITIES | KA TURE WHAIWHAKAARO, ME KĀ TAKOHAKA WAETURE

48 The LHESCB Reserve Management Plan 2021 has been prepared in accordance with the Reserves Act 1977.

LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 0 TE KĀWANATAKA Ā-KĀIKA

49 The recommended option:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way that is most cost-effective for households and businesses by setting out a vision for the character and use of the Domain;
- Can be implemented through current funding under the Ten Year Plan and Annual Plan;
- Is consistent with the Council's plans and policies; and
- Would not alter significantly the intended level of service provision for any significant activity undertaken by or on behalf of the Council, or transfer the ownership or control of a strategic asset to or from the Council.

ATTACHMENTS | NGĀ TĀPIRIHANGA

А	LHESCB Reserve Management Plan 2021
В	Summary of Submissions and Amendments