

Community & Services Committee
25 February 2021

Report for Agenda Item | Rīpoata moto e Rāraki take 1

Department: Community Services

Title | Taitara Queenstown Lakes – Central Otago Sub-Regional Sport & Recreation Facility Strategy 2021

PURPOSE OF THE REPORT | TE TAKE MŌ TE PŪRONGO

- 1 The purpose of this report is to report back on the public consultation regarding the Queenstown Lakes –Central Otago Sub-Regional Sport & Recreation Facility Strategy 2021 (“Strategy”).
- 2 The Purpose of the Draft Queenstown Lakes –Central Otago Sub-Regional Sport & Recreation Facility Strategy 2021 is to develop a collaborative approach to planning and development of sport and recreation facilities across the two districts. It will enable local and regional government, the education sector, funders, national, regional sports organisations and clubs to develop a shared purpose and deliver better value for these

RECOMMENDATION | NGĀ TŪTOHUNGA

- 3 That the Community & Services Committee:
 1. **Note** the contents of this report.
 2. **Recommend to Council** that the Queenstown Lakes – Central Otago Sub-Regional Sport & Recreation Facility Strategy 2021 be adopted.

Prepared by:



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10/02/2021

Reviewed and Authorised by:



Thunes Cloete
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Services

15/02/2021

CONTEXT | HOROPAKI

- 4 Consultation on the *Strategy* and the Queenstown Events Centre and Wānaka Recreation Centre Masterplans opened on Monday 24 August 2020 and closed on Friday 18th September 2020. This report is specifically about the strategy engagement feedback and not about the feedback on the two Masterplans however the engagement is closely linked.
- 5 Public consultation occurred through the Let's Talk website (Our Recreational Places) where the following question was asked; "Do you think the Queenstown Lakes – Central Otago Sub Regional Sport & Recreation Facility Strategy provides good recommendations for the future of sport and recreation across the Queenstown lakes District?."
- 6 Local sports forums were held on the 31st August in Wānaka and the Queenstown Events Centre on Tuesday 1st September 2020. A total of 14 people attended the 2 sessions. Hard copies of the *Strategy* were made available at the Queenstown Events Centre, Wānaka Recreation Centre, Gorge Road Council and Ardmore Street Council offices, Frankton and Wānaka Libraries.
- 7 The Let's talk website had 1300 visitors and 177 responses from individuals and groups. A further 83 hard copy submissions were received making a total of 260 submissions.

ANALYSIS AND ADVICE | TATĀRITANGA ME NGĀ TOHUTOHU

- 8 The majority response from the Let's Talk Survey (56.9%) was that the community did not believe that the strategy provided good recommendations. A further 9.2% didn't know and 33.9% agreed that the Strategy provided good recommendations. A further 83 hard copy surveys of which a large number was from Gymnastics and Frankton Golf individuals did not state they did not agree with the recommendations of the Strategy but inferred it through the text of their submissions.
- 9 It is apparent that a number of submissions received were from a small number of groups who disagreed with the *Strategy* as the accompanying Masterplans did not provide enough detail or did not include their particular activity. The activity and groups/individuals are discussed below.

Gymnastics

- 10 Aspiring Gymnastics Club, Wānaka Trampoline and Tumbling Club and a large number of individual submissions identified that they were opposed to an "adult" Fitness Centre as identified in the Wānaka Recreation Centre Masterplan and instead wanted a Gymnastics and Trampoline facility for the youth of Wānaka.
- 11 Page 52 of the Strategy summarises the current state of Gymnastics and Trampoline across the region and identifies the priorities from these stakeholders. Page 65 also identifies the suggested recommendations for Gymnastics and Trampoline facilities in the area.

- 12 In 2019/20 QLDC officers have worked with both Queenstown and Wānaka Gymnastics and Trampolining clubs to undertake a feasibility study to further understand their needs and enable the clubs to move forward.
- 13 The draft Wānaka Recreation Centre Masterplan includes a Movement Centre (incorporating Gymnastics/Trampolining) however this has not been prioritised within the ten year period of the QLDC Draft Ten Year Plan 21-31.

Frankton Golf Centre

- 14 A large number of individual submissions came from the Wakatipu Junior Golf Club and Frankton Golf Club Members/users regarding the uncertainty of the Frankton Golf Club remaining at the Queenstown Events Centre Masterplan and the need for a developmental level golf course especially for junior in the Wakatipu basin.
- 15 Page 51 of the Strategy summarises the current golf facilities and the priorities of these stakeholders. Page 64 section 6.7.4 provides recommendations for the sport including to *“Retain a publically owned development level golf course facility to enable introductory golf, junior development and casual pay for play in the Wakatipu Basin and possibly include driving range”*.
- 16 The Frankton Masterplan, Draft Queenstown Events Centre Masterplan, Wakatipu Way to Go Business cases all indicate that the land on which the Frankton Golf Club is required to enhance the future transport network for the community. The proposed Frankton interchange and roundabout starting in 2022/23 will require some reduction in land from the Frankton Golf Course to enable the works to occur.
- 17 No decision has been made from Council regarding the future status of the Frankton Golf Club and the QLDC Sport & Recreation Manager is currently investigating a number of options to either relocate, modify, or provide another golf product at the Queenstown Events Centre to be able to provide Council with future decision making.

Climbing

- 18 Thirteen submissions were received from individuals regarding the absence of climbing facilities and no plans for upgrading the current QLDC facilities within the *Strategy*. QLDC officers agree that further engagement is required with this sector to understand their indoor facility needs and will include a specific section on Climbing in the *Strategy* to address their issues A meeting was held with QLDC’s climbing instructors to further understand the possible changes to the climbing wall at the Queenstown Events centre to meet future growth.
- 19 Queenstown Events Centre currently provides the highest indoor climbing wall in the District and manages both public and programmed activities at this site in conjunction with the Rockatipu Climbing Club. The Queenstown Climbing Centre opened in June 2019 and provides Clip and Climb activities and other forms of indoor climbing. A similar centre is based at Basecamp Wānaka.

Wānaka Ice rink

20 A few submitters commented that they disagreed with the Strategy as it does not include an Ice rink for Wānaka. The Strategy identifies a number of ice facilities in the wider District including Queenstown, Naseby, and Alexandra and recommends a *“specific Ice Sports facility implementation plan is developed to ensure supply matches with demand across the region and ensure coordinated development of new facilities”*. This has been identified a short term action 0-3 years in the Strategy implementation plan.

Strategy Support

21 While it appears that the majority of submissions were opposed to the recommendations in the Strategy a number of submitters commented that they were in support of the recommendations. Comments such as “ it is great to see the needs of the community being addressed in advance”, “I think it’s great there is forward thinking about the future requirements for the increasing population for sports facilities as they are limited” were some of those received.

22 As a key partner of the Strategy on the 31st August 2020 the Central Otago District Council moved and accepted;

“That the Council:

a. Receives the report and recognises the level of significance; and

b. Notes that the Strategy provides a framework to assist Council's decision making over the next 10 years across several areas including in the development of new facilities; major upgrades and optimisation of existing facilities; potential divestment of facilities no longer meeting community needs; and partnership opportunities with other providers of community facilities.”

23 The view of QLDC officers is that the Strategy addresses the majority of sport and recreation groups facility needs now and into the future. As the engagement included both the Queenstown Events Centre and Wānaka Recreation Centre Masterplans as an indication of the types of facilities being planned, many groups/individuals were either unclear or opposed to the timing or prioritisation of their specific facility needs. This does not mean the Strategy itself is not robust but requires more understanding of how funding and facility development is then progressed to being included within Council’s Ten Year Plan investment process.

24 As identified in the Strategy, underinvestment in community sport and recreation facilities in the past has meant many groups have not seen facility development or investment keeping up with population growth and increased participation in the District. This has led to some groups/individuals being very vocal around their specific needs and projects and the perceived lack of funding from Council for their specific facility needs.

25 This report identifies and assesses the following reasonably practicable options for assessing the matter as required by section 77 of the Local Government Act 2002:

26 Option 1: Recommend the adoption of the *Strategy* with an overall review within 3 years

Advantages:

- 27 A decision making framework is agreed to help guide future QLDC decisions
- 28 The Strategy provides a timeframe for investment into sport and recreation facilities

Disadvantages:

- 29 The Community does not believe the Council has listened to them
- 30 Possible negative feedback regarding under investment into sport and recreation facilities historically

31 Option 2: Do not recommend the adoption of the Strategy

Advantages:

- 32 Community believe that Council has listened to their feedback

Disadvantages:

- 33 Council does not have a future framework for making investment decisions regarding sport and recreation facilities
- 34 Future funding streams from third parties might be reduced as no strategic District wide view agreed

35 This report recommends Option 1 because it enables a clear strategic direction for future investment decisions into sport and recreation facilities across the District.

CONSULTATION PROCESS | HĀTEPE MATAPAKI:

> SIGNIFICANCE AND ENGAGEMENT | TE WHAKAMAHI I KĀ WHAKAARO HIRAKA

36 This matter is of high significance, as determined by reference to the [Council's Significance and Engagement Policy](#) because it relates to Council's strategic asset investment in Sport & Recreation facilities across the Queenstown Lakes district.

37 The level of significance determines the level of compliance necessary with the decision making requirements in sections 76-78 of the [Local Government Act 2002](#). A higher level of compliance must be achieved for a significant decision.

38 The persons who are affected by or interested in this matter are the residents and ratepayers of the District, users of the QLDC sport & recreation facilities and sports fields and third party funding agencies.

> MĀORI CONSULTATION | IWI RŪNANGA

39 The Council provided the Strategy to the local iwi for consultation but did not receive any feedback on the Strategy.

RISK AND MITIGATIONS | NGĀ RARU TŪPONO ME NGĀ WHAKAMAURUTANGA

40 This matter relates to the Community & Wellbeing risk category. It is associated with RISK00009 Ineffective management of community facilities within the [QLDC Risk Register](#). This risk has been assessed as having a high inherent risk rating.

41 The approval of the recommended option will support the Council by allowing us to implement additional controls for this risk. This shall be achieved by providing a *Strategy* and framework to guide Council's decision making and investment into sport and recreation facilities thus decreasing the risk of ineffective management of community

FINANCIAL IMPLICATIONS | NGĀ RITENGA Ā-PŪTEA

42 A number of the facility projects within the *Strategy* will require significant capital and operational investment by Council. These facility projects were submitted as part of the draft Ten Year Plan 21-31 due for public engagement in early 2021. Any projects contained within the plan are subject to funding being received through the Ten Year Plan and any other funding streams obtained.

COUNCIL EFFECTS AND VIEWS | NGĀ WHAKAAWEAWE ME NGĀ TIROHANGA A TE KAUNIHERA

43 The following Council policies, strategies and bylaws were considered:

- The *Strategy* aligns with the Thriving People: Our environments and services promote and support health, activity and wellbeing for all vision contained within the principles of the Vision Beyond 2050: <https://www.qldc.govt.nz/vision-beyond-2050/>
- The *Strategy* aligns with the QLDC Disability Policy through inclusion and access to all facilities. <https://www.qldc.govt.nz/assets/Uploads/FINAL-Disability-Policy-May-2018.pdf>
- The *Strategy* aligns with the Draft Community Wellbeing Strategy 2021

44 The recommended option is consistent with the principles set out in the named policy.

45 This matter is included in the Annual Plan and Ten Year Plan

LOCAL GOVERNMENT ACT 2002 PURPOSE PROVISIONS | TE WHAKATURETURE 2002 O TE KĀWANATAKA Ā-KĀIKA

46 The recommended option:

- Will help meet the current and future needs of communities for good-quality local infrastructure, local public services, and performance of regulatory functions in a way

that is most cost-effective for households and businesses by providing sport and recreation facilities that meet the communities current and future activity needs;

- Can be implemented through funding under the Ten Year Plan and Annual Plan;
- Is consistent with the Council's plans and policies.

ATTACHMENTS | NGĀ TĀPIRIHANGA

A	Queenstown Lakes – Central Otago Sub-Regional Sport & Recreation Facility Strategy 2021
B	List of Submitters
C	Engagement Survey – Our Recreational Places